# AGENDA

Garden Grove Housing Authority

Tuesday, February 9, 2021

6:30 PM

SPECIAL HOUSING MEETING to be conducted telephonically, submit written comments to cityclerk@ggcity.org by 3:00 p.m. the day of or attend at the Community Meeting Center, 11300 Stanford Avenue, Garden Grove CA following strict COVID-19 Guidelines

Kim B. Nguyen Chair **Diedre Thu-Ha** Nauven Vice Chair Carol Beckles Commissioner George S. Brietigam Commissioner John R. O'Neill Commissioner Steven R. Jones Commissioner **Patrick Phat Bui** Commissioner Stephanie **Klopfenstein** Commissioner **Stephen Solorio** Commissioner

<u>COVID-19 Information</u>: Masks are required to be worn and adherence to six foot distancing from others when attending public meetings.

<u>Meeting Assistance</u>: Any person requiring auxiliary aids and services, due to a disability, to address the City Council, should contact the City Clerk's Office 72 hours prior to the meeting to arrange for accommodations. Phone: (714) 741-5040.

<u>Agenda Item Descriptions</u>: Are intended to give a brief, general description of the item. The City Council may take legislative action deemed appropriate with respect to the item and is not limited to the recommended action indicated in staff reports or the agenda.

**Documents/Writings:** Any revised or additional documents/writings related to an item on the agenda distributed to all or a majority of the Council Members within 72 hours of a meeting, are made available for public inspection at the same time (1) in the City Clerk's Office at 11222 Acacia Parkway, Garden Grove, CA 92840, during normal business hours; (2) on the City's website as an attachment to the City Council meeting agenda; and (3) at the Council Chamber at the time of the meeting.

<u>Public Comments</u>: Members of the public desiring to address the City Council are requested to complete a **pink speaker card** indicating their name and address, and identifying the subject matter they wish to address. This card should be given to the City Clerk prior to the start of the meeting. General comments are made during "Oral Communications" and should be limited to matters under consideration and/or what the City Council has jurisdiction over. Persons wishing to address the City Council regarding a Public Hearing matter will be called to the podium at the time the matter is being considered.

Manner of Addressing the City Council: After being called by the Mayor, you may approach the



podium, it is requested that you state your name for the record, and proceed to address the City Council. All remarks and questions should be addressed to the City Council as a whole and not to individual Council Members or staff members. Any person making impertinent, slanderous, or profane remarks or who becomes boisterous while addressing the City Council shall be called to order by the Mayor. If such conduct continues, the Mayor may order the person barred from addressing the City Council any further during that meeting.

<u>Time Limitation</u>: When any group of persons wishes to address the City Council on the same subject matter, the Mayor may request a spokesperson be chosen to represent the group, so as to avoid unnecessary repetition. At the City Council's discretion, a limit on the total amount of time for public comments during Oral Communications and/or a further limit on the time allotted to each speaker during Oral Communications may be set.

# PLEASE SILENCE YOUR CELL PHONES DURING THE MEETING.

# AGENDA

# Open Session

# 6:30 PM

ROLL CALL: COMMISSIONER BECKLES, COMMISSIONER BRIETIGAM, COMMISSIONER O'NEILL, COMMISSIONER JONES, COMMISSIONER BUI, COMMISSIONER KLOPFENSTEIN, COMMISSIONER SOLORIO, VICE CHAIR D. NGUYEN, CHAIR K. NGUYEN

1. ORAL COMMUNICATIONS

# 2. <u>CONSENT ITEMS</u>

(Consent Items will be acted on simultaneously with one motion unless separate discussion and/or action is requested by a Housing Authority Commissioner.)

- 2.a. Approval of Substantial Amendment No. 5 to the 2019-20 Annual Action Plan for the use of Housing and Urban Development funding. (*Joint Action Item with the City Council.*)
- 2.b. Receive and file minutes from the meeting held on January 26, 2021. (*Action Item*)

# 3. MATTERS FROM CHAIR, COMMISSIONERS AND DIRECTOR

4. ADJOURNMENT

The next Regular Housing Authority Meeting will be on Tuesday, February 23, 2021, at 5:30 p.m. in the Community Meeting Center, 11300 Stanford Avenue, Garden Grove, California.

# **City of Garden Grove**

# **INTER-DEPARTMENT MEMORANDUM**

To:	Scott C. Stiles	From:	Lisa L. Kim
Dept.:	Director/City Manager	Dept.:	Community and Economic Development
Subject:	Approval of Substantial Amendment No. 5 to the 2019-20 Annual Action Plan for the use of Housing and Urban Development funding. ( <i>Joint Action Item with the</i> <i>City Council.</i> )	Date:	2/9/2021

# **OBJECTIVE**

The purpose of this memorandum is to request City Council and Housing Authority consideration of Substantial Amendment No. 5 to the FY 2019-20 Annual Action Plan (AAP), and authorize transmittal of the amendment to the U.S. Department of Housing and Urban Development (HUD).

# BACKGROUND

On March 27, 2020, the U.S. President signed into law the Coronavirus Aid, Relief and Economic Security (CARES) Act, which made available a total of \$5 billion in Community Development Block Grant (CDBG-CV) funds. A portion of these relief funds were allocated to HUD entitlement cities over the course of three "rounds". As a result, a supplemental third-round allocation of **\$1,612,275 in CDBG-CV3** funds to assist low/moderate-income Garden Grove residents affected by COVID-19 were allocated to the City. The Substantial Amendment No. 5 to the FY 2019-20 AAP is required to program the \$1,612,275 in CDBG-CV3 funds.

On March 26, 2019, the City Council approved the FY 2019-2020 Annual Action Plan, which included the use of \$1.7M in CDBG Entitlement (CDBG-EN) funds toward Public Improvements. One of the projects, Beach/Trask Sewer Improvements, was completed under budget, thus approximately **\$400,000 in prior-year CDBG-EN funds** may be reallocated to provide services to the homeless and those at risk of becoming homeless.

On August 11, 2020, the City Council approved Substantial Amendment #4 to the FY 2019-20 AAP, which included the appropriation of \$3,635,163 in ESG-CV2 funds for homeless services. Per HUD regulations, 10% of the total grant amount (\$363,515)

was allocated for Administration of the ESG Program. Upon further review, staff has determined that \$50,000 in ESG-CV2 funds are necessary to administer the ESG Program, and that \$313,515 in ESG-CV2 funds may be reallocated to provide services to the homeless and those at risk of becoming homeless. Additionally, the original appropriation of ESG-CV2 funds by Council left \$100,000 unallocated in anticipation of funding a future activity, which has yet to come to fruition. Combined, this total of **\$413,515 in ESG-CV2** funds may be allocated to provide services to the homeless and those at risk of becoming homeless.

California Health and Safety Code 34176.1(a)(2) states the Housing Authority as Housing Successor may expend up to \$250,000 per year from the Low/Moderate-Income Housing Asset Fund (LMIHAF) on homeless services. Currently, the Housing Authority has approved the use of \$100,000 per year to provide the services needed to administer the Homeless Emergency Assistance Rental Transition (HEART) Program, which leaves an additional **\$150,000 per year in LMIHAF funds** available to be allocated to provide services to the homeless and those at risk of becoming homeless.

# DISCUSSION

At the January 26, 2021 Council meeting, staff presented the Draft Comprehensive Strategic Plan to Address Homelessness (CSPAH) in which a framework of goals and strategic actions were identified to address homelessness in Garden Grove. Concurrently with the community engagement process to share homeless resource information and the Draft CSPAH that is now underway, staff is further recommending allocation of certain resources towards additional homeless services. The funds described above, and detailed below, are eligible to be programmed for the provision of services to the homeless and those at risk of becoming homeless.

Funding Source	Program Administration	Homeless Services
CDBG-CV3	\$200,000	\$1,412,275
CDBG-EN	\$0	\$400,000
ESG-CV2	\$50,000	\$413,515
LMIHAF	\$0	\$150,000
TOTALS	\$250,000	\$2,375,790

Addressing the needs of the homeless and those at-risk of becoming homeless has been identified as a Priority Goal in both the previous (2015-2020) and current (2020-2025) 5-Year Consolidated Plans for the use of HUD funds. Allocation of the funding described above takes into consideration data collected by 211 Orange County (211-OC), as well as the need to expand homeless resources and services to Garden Grove's diverse population. During 2020, 211-OC data indicates a 48.9% increase in calls for service received from Garden Grove residents, with the greatest needs being identified as housing, food, and shelter services.

As uncertainty of the short and long term impacts of COVID-19 continue, staff will be exploring opportunities to expand homeless services in the areas of:

- 1. Deployment of a Mobile Mental Health Services Unit;
- 2. Evaluation of homeless shelter bed resources;
- 3. Creation of Crisis Stabilization Units; and,
- 4. Partnerships for Workforce Development and Training.

As recommendations for selection of a Subrecipient(s) to provide additional homeless services are made, the funding agreement(s) will be agendized at a future meeting for Council consideration.

# FINANCIAL IMPACT

There is no impact to the General Fund. The additional appropriations will be funded by CARES Act and prior year entitlement funding, which are one-time distributions of funds.

# RECOMMENDATION

It is recommended that the City Council:

- Conduct a Public Hearing to receive comments regarding Substantial Amendment #5 to the Fiscal Year 2019-20 AAP;
- Appropriate \$1,612,275 in CDBG-CV3 funds (Fund 225) for homeless services. Any unused appropriation will be carried over to Fiscal Year 2021-22 up to the timeline for use established by the CARES Act to be used for the same programs;
- Appropriate \$400,000 in CDBG-EN (Fund 225) for homeless services. Any unused appropriation will be carried over to Fiscal Year 2021-22 up to the timeline for use established by HUD to be used for the same programs;
- Reallocate \$413,515 in ESG-CV2 (Fund 227) for homeless services. Any unused appropriation will be carried over to FY 2021-22 up to the timeline for use established by the CARES Act to be used for the same programs;
- Direct staff to submit Substantial Amendment #5 to HUD; and
- Authorize the City Manager to execute agreements, and make modifications as appropriate thereto, on behalf of the City.

It is recommended that the Housing Authority:

• Appropriate \$150,000 in LMIHAF (Fund 501) for homeless services. Any unused appropriation will be carried over to FY 2021-22 to be used for the same programs.

#### ATTACHMENTS:

Description	Upload Date	Туре	File Name
Substantial Amendment #5 - Summary Page	2/3/2021	Exhibit	2-9-21_Summary_Page _Amendment_#5.pdf
FY 19-20 Annual Action Plan (Amended)	2/3/2021	Exhibit	2-9-21_FY_19- 20_AAP_AMENDMENT_#5.pdf

## SUBSTANTIAL AMENDMENT #5 TO FY 2019-2020 ANNUAL ACTION PLAN

The City of Garden Grove has substantially amended its FY 2019-2020 Annual Action Plan (AAP) to include \$1,612,275 in Community Development Block Grant (CDBG) Coronavirus Aid, Relief, and Economic Security (CARES) Act funds (CDBG-CV3) that were awarded to the City to respond to the Coronavirus pandemic. The following amendments were made to the AAP:

1. **Page 1** – Annual entitlement fund amount was changed to reflect updated allocations:

# a. \$1,988,459 (EN) + \$1,194,311 (CV1) + \$1,612,275 (CV3) = \$4,795,045 Total CDBG Allocation

- Page 16 & 17 "Expected Resources", "Annual Allocation \$", "Total \$", and "Narrative Description" were updated to reflect updated allocations
- 3. Page 24 Funding for item #4 updated amount to "CDBG: \$1,835,543"
- 4. **Page 24** Goal Outcome Indicator for item #4 added breakdown of funding amounts for each source

a. \$298,268 (EN) + \$125,000 (CV1) + \$1,412,275 (CV3) = \$1,835,543

5. Page 25 – Funding for item #7 updated amount to "CDBG: \$836,553"

# a. \$397,691 (EN) + \$238,862 (CV1) + \$200,000 (CV3)

- 6. **Page 28 –** Added Project #19 Homeless Services
- 7. Page 29 Funding for item #1 updated amount to "CDBG: \$836,553".
- 8. Page 37 Added Project #19 Homeless Services
- 9. Page 42 Updated "Introduction" to include CDBG funding
- Page 43 Updated "emergency shelter and transitional housing needs" section to include CDBG funding

## **Executive Summary**

#### AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

#### 1. Introduction

#### The Consolidated Plan/Annual Action Plan

The City of Garden Grove 2015-2020 Consolidated Plan is a planning document that identifies and develops a strategy to address critical housing and community development needs that can be addressed through federal funding sources including Community Development Block Grants, HOME Investment Partnership Act funds, and Emergency Solutions Grants.

To implement the Consolidated Plan and address the adopted priorities, the City annually prepares an Action Plan to more specifically identify financial resources, priority programs and goals, as well as objectives for the fiscal year.

The Consolidated Plan and Action Plan were prepared using the eCon Planning Suite system developed by the U.S. Department of Housing and Urban Development (HUD). The system prescribes the structure and contents of this document, following HUD's Consolidated Planning regulations

This Action Plan covers the period beginning July 1, 2019 through June 30, 2020 and focuses on the use of the three federal funding resources (CDBG, HOME, and ESG) as described below.

Community Development Block Grants (CDBG): The primary objective of this program is to develop viable urban communities by providing decent housing, a suitable living environment, and economic opportunities, principally for persons of lower income. CDBG funds are relatively flexible and can be used for a wide range of activities, including housing rehabilitation, homeownership assistance, lead-based paint detection and removal, acquisition of land and buildings, construction or rehabilitation of public facilities (including infrastructure), removal of architectural barriers to housing needs, public services, rehabilitation of commercial or industrial buildings, and loans or grants to businesses. The City of Garden Grove's estimated annual entitlement of CDBG funds is **\$4,795,045**].

HOME Investment Partnership Act (HOME): The HOME program provides federal funds for the development and rehabilitation of affordable rental and ownership housing for low- and moderateincome households. The program gives local governments the flexibility to fund a wide range of affordable housing activities through housing partnerships with private industry and non-profit organizations. HOME funds can be used for activities that promote affordable rental housing and homeownership by low- and moderate-income households, including building acquisition, new construction and reconstruction, moderate or substantial rehabilitation, homebuyer assistance, and tenant-based rental assistance. The City of Garden Grove's estimated annual entitlement of HOME funds is **\$759,096**. Commented [NR1]: \$1,988,459 (EN) + \$1,194,311 (CV1) + \$1,612,275 (CV3)

Emergency Solutions Grant (ESG): The ESG program provides homeless persons with basic shelter and essential supportive services, including rehabilitating or remodeling a building producing new shelter beds, operations and maintenance of a homeless facility, essential supportive services, and homeless prevention. The City of Garden Grove's estimated annual allocation of ESG funds is **\$4,415,382**.

#### 2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

This Consolidated Plan has established the following objectives over the life of the Plan (Program Years 2015-2020):

- Expand the City's affordable housing inventory by 7 units through new construction of affordable units for lower income households and 14 units through acquisition/rehabilitation of affordable units for lower income households.
- Provide rehabilitation assistance to 42 single-family homes.
- Provide rental assistance to 20 very low- and extremely low-income households through the TBRA program.
- Assist 2,500 persons with homelessness-related issues
- Improve the safety of 7,500 Garden Grove residents.
- Assist 3,000 persons through the provision of community services.
- Improve low-income neighborhoods through infrastructure and public improvement projects.

#### 3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

The City of Garden Grove continually strives to improve its performance, as well as the performance of its funded agencies.

During FY 2018-19, the City is estimates expending a total of **\$2,937,078.10** in HUD grant funds to meet the goals and objectives outlined in the 2015-2020 Consolidated Plan. The approximate expended amounts by grant are as follows:

- **\$2,000,000** in CDBG funds on administration, public services, capital projects, homeowner rehabilitation, and business assistance activities.
- \$164,000 in HOME funds on administration and the development of affordable housing.
- **\$169,000** in ESG funds on administration and homeless service activities.

CDBG, HOME and ESG funds were targeted in four primary areas:

**Commented [Ma2]:** \$177,733 (ESG) + \$602,486 (ESG-CV) + \$3,635,163 (ESG-CV2)

- 1. Development of decent and affordable housing;
- 2. Provision of community and supportive services;
- 3. Improvement of public facilities and infrastructure; and
- 4. Expansion of economic opportunities and anti-poverty activities.

The performance of programs and systems are evaluated on a regular basis through Consolidated Annual Performance and Evaluation Reports (CAPERs). A more detailed summary of the City's evaluation of past performance in previous Consolidated Annual Performance and Evaluation Reports (CAPERs) can be viewed on the City's website at https://ggcity.org/neighborhood-improvement/reports

#### 4. Summary of Citizen Participation Process and consultation process

During its development, the Action Plan will be discussed in a publicly noticed NICC meeting where opportunity for public comment is provided. The draft plan will be made available for public review between **February 1, 2019 and March 26, 2019** on the City's website, at the main public library, and at City Hall. Public hearings were held before the NICC on **February 4, 2019** and the City Council on **March 26, 2019** to solicit public comments on the Draft 2019-20 Action Plan. All meeting locations were accessible to persons with disabilities. The public review period and public meetings/hearings for the Draft 2019-20 Action Plan were published in the Orange County News (English) on **Wednesday, January 30, 2019**, with Viet Bao (Vietnamese) and La Opinion (Spanish) published on **Monday, January 28, 2019**.

#### 5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

Please see Appendix A for summary of public comments.

#### 6. Summary of comments or views not accepted and the reasons for not accepting them

N/A

#### 7. Summary

The City of Garden Grove has undertaken diligent and good faith efforts to outreach to all segments of the community that may benefit from the CDBG, ESG, and HOME programs. The City of Garden Grove will continue to concentrate its resources for maximum impact and strive to address the needs, priorities, and goals identified in the 2015-2020 Consolidated Plan and the 2019-20 Action Plan.

#### PR-05 Lead & Responsible Agencies – 91.200(b)

#### 1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role Name I		Department/Agency
CDBG Administrator GARDEN GROVE		Community And Economic Development Department
HOME Administrator GARDEN GROVE		Community and Economic Development Department
ESG Administrator GARDEN GROVE		Community and Economic Development Department

#### Table 1 – Responsible Agencies

#### Narrative (optional)

The City's CDBG, HOME, and ESG programs are administered by the City of Garden Grove Community and Economic Development Department's Neighborhood Improvement Division.

#### Program Descriptions

The Housing and Community Development Act (HCDA) of 1974 initiated the Community Development Block Grant (CDBG) program. The primary objective of the program is to develop viable urban communities by providing decent housing, a suitable living environment, and economic opportunities, principally for persons of low and moderate income. Regulations governing the CDBG program also require that each activity undertaken with CDBG funds meet one of the following three broad national objectives:

- Benefit low- and moderate-income persons
- Aid in the prevention or elimination of slums and blight
- Meet other community development needs having a particular urgency

The HOME Investment Partnership (HOME) program was created by the 1990 National Affordable Housing Act. The HOME program provides federal funds for the development and rehabilitation of affordable rental and ownership housing for low- and moderate-income households,

replacing a series of programs previously funded by HUD. The program gives the grantee flexibility to fund a wide range of affordable housing activities through housing partnerships with private industry and non-profit organizations.

The Emergency Solutions Grant (ESG) program provides homeless persons with basic shelter and essential supportive services. ESG funds can be used for a variety of activities, including rehabilitation or remodeling of a building to add new shelter beds, operations and maintenance of a homeless facility, essential supportive services, and homeless prevention.

#### **Consolidated Plan Public Contact Information**

Monica Covarrubias, Neighborhood Improvement Division Supervisor

City of Garden Grove

Community and Economic Development Department

11222 Acacia Parkway, Garden Grove, CA 92840

(714) 741-5788

monicac@ggcity.org

#### AP-10 Consultation - 91.100, 91.200(b), 91.215(l)

#### 1. Introduction

As part of the Consolidated Plan development, the City undertook a comprehensive outreach program to solicit input from residents and beneficiaries of entitlement programs, and to consult with elected officials, City departments, and various organizations, agencies, and service providers to inform and develop the priorities and strategies contained in the Garden Grove 2015-2020 Consolidated Plan. The City has continued to keep these lines of communications open during the preparation of the 2019-20 Action Plan.

# Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

The Garden Grove 2015-2020 Consolidated Plan was prepared using input from City residents, City staff, community-based organizations, and service providers. The City's outreach and consultation for the Consolidated Plan included direct coordination, a community workshop, a community survey, and public hearings regarding the Consolidated Plan and its programs. Almost 80 public and assisted housing providers and developers, private and governmental, health, mental health, service agencies and stakeholders that utilize funding for eligible activities, projects, and programs were directly contacted and invited to participate in the Consolidated Plan process for Garden Grove. The City continuously accepts comments and input from these organizations and considered this information in the preparation of the 2019-20 Action Plan.

# Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The County of Orange Department of Housing and Community Services (HCS) coordinates a countywide Continuum of Care (CoC) system in response to the ongoing homeless needs in the region. Consistent with the objectives of the countywide CoC, the City of Garden Grove's Neighborhood Improvement Division has developed several strategies to address homelessness in the City. Some of the tasks recently undertaken by the City include:

- Assisting with the Point in Time Survey conducted by the County of Orange;
- Development of a brochure for homeless persons that includes an inventory of local community resources;
- Meetings with local Homeless Committee Activists, including ALMMA (Association of Local Missions & Ministries in Action) to explore potential locations in the community for homeless to shower, store items and use as a permanent address to obtain assistance

• Coordination with Coast to Coast to work towards a partnership between all agencies coast to coast.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

The Orange County ESG grantees (County of Orange, City of Anaheim, City of Garden Grove, City of Irvine, and the City of Santa Ana) have developed the Orange County ESG Collaborative as a unified approach to requesting, reviewing and funding ESG subrecipients. This collaborative approach has streamlined the application and review process and allowed the grantees to better understand the impacts of funding decisions. Future Collaborative efforts will include unified invoice and monitoring forms and other actions to better serve our homeless and at-risk of homeless families.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organiza	ations who participated
--------------------------------------	-------------------------

Agency/Group/Organization	211 ORANGE COUNTY		
Agency/Group/Organization Type	Services - Housing		
	Services-Children		
	Services-Elderly Persons		
	Services-Persons with Disabilities		
	Services-Persons with HIV/AIDS		
	Services-Victims of Domestic Violence		
	Services-homeless		
	Services-Health		
	Services-Education		
	Services-Employment		
	Service-Fair Housing		
	Services - Victims		
What section of the Plan was addressed by Consultation?	Housing Need Assessment		
	Public Housing Needs		
	Homeless Needs - Chronically homeless		
	Homeless Needs - Families with children		
	Homelessness Needs - Veterans		
	Homelessness Strategy		
	Market Analysis		
	Economic Development		
	Anti-poverty Strategy		
Briefly describe how the Agency/Group/Organization was	This organization provided direct input, helped to identify priority		
consulted. What are the anticipated outcomes of the consultation	needs in the community, and participated in a community workshop		
or areas for improved coordination?	for the Garden Grove 2015-2020 Consolidated Plan on December 1,		

2	Agency/Group/Organization	HELPING OTHERS PREPARE FOR ETERNITY	
	Agency/Group/Organization Type	Services-Children Services-Victims of Domestic Violence Services-Health Services-Education Services-Employment	
		Housing Need Assessment Non-Homeless Special Needs Market Analysis Anti-poverty Strategy	
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?		
3	Agency/Group/Organization	Garden Grove Community Arts Society	
	Agency/Group/Organization Type	Services-Children	
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs	
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization provided direct input, helped to identify priority needs in the community, and participated in a community workshop for the Garden Grove 2015-2020 Consolidated Plan on December 1, 2014	
4	Agency/Group/Organization	Illumination Foundation	
	Agency/Group/Organization Type	Services-homeless	

What section of the Plan was addressed by Consultation?   Housing Need Assessment     Homeless Needs - Chronically homeless   Homeless Needs - Chronically homeless     Homeless Needs - Families with children   Homelessness Needs - Veterans     Homelessness Needs - Unaccompanied youth   Homelessness Needs - Unaccompanied youth     Homelessness Needs - Unaccompanied youth   Homelessness Strategy     Briefly describe how the Agency/Group/Organization was   This organization provided direct input, helped to identify p     or areas for improved coordination?   This organization provided direct input, helped to identify p     needs in the community, and participated in a community w   for the Garden Grove 2015-2020 Consolidated Plan on Dece     2014   S   Agency/Group/Organization Type   Garden Grove United Methodist Church	rkshop
Agency/Group/Organization   Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy     Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?   This organization provided direct input, helped to identify provided in a community we for the Garden Grove 2015-2020 Consolidated Plan on Dece 2014     5   Agency/Group/Organization   Garden Grove United Methodist Church	rkshop
Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?   This organization provided direct input, helped to identify provided in a community with for the Garden Grove 2015-2020 Consolidated Plan on Dece 2014     5   Agency/Group/Organization   Garden Grove United Methodist Church	rkshop
Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?   This organization provided direct input, helped to identify preded in a community we for the Garden Grove 2015-2020 Consolidated Plan on Dece 2014     5   Agency/Group/Organization   Garden Grove United Methodist Church	rkshop
Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?   This organization provided direct input, helped to identify provided in a community with for the Garden Grove 2015-2020 Consolidated Plan on Dece 2014     5   Agency/Group/Organization   Garden Grove United Methodist Church	rkshop
Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?   This organization provided direct input, helped to identify provided in a community we for the Garden Grove 2015-2020 Consolidated Plan on Dece 2014     5   Agency/Group/Organization   Garden Grove United Methodist Church	rkshop
consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?   needs in the community, and participated in a community we for the Garden Grove 2015-2020 Consolidated Plan on Dece 2014     5   Agency/Group/Organization   Garden Grove United Methodist Church	rkshop
or areas for improved coordination? for the Garden Grove 2015-2020 Consolidated Plan on Dece   2014 5 Agency/Group/Organization   Garden Grove United Methodist Church	•
5 Agency/Group/Organization 2014   6 Garden Grove United Methodist Church	າber 1,
5 Agency/Group/Organization Garden Grove United Methodist Church	
Agency/Group/Organization Type Community Church	
What section of the Plan was addressed by Consultation? Housing Need Assessment	
Anti-poverty Strategy	
Briefly describe how the Agency/Group/Organization was This organization provided direct input, helped to identify p	iority
consulted. What are the anticipated outcomes of the consultation needs in the community, and participated in a community we	rkshop
or areas for improved coordination? for the Garden Grove 2015-2020 Consolidated Plan on Dece	ıber 1,
2014	
6 Agency/Group/Organization Association of Local Missions and Ministries for Action	
Agency/Group/Organization Type Housing	
Services-homeless	
Regional organization	

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	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless		
		Homeless Needs - Families with children		
		Homelessness Needs - Veterans		
		Homelessness Needs - Unaccompanied youth		
		Homelessness Strategy		
		nomelessness strategy		
	Briefly describe how the Agency/Group/Organization was	This organization provided direct input, helped to identify priority		
	consulted. What are the anticipated outcomes of the consultation	needs in the community, and participated in a community workshop		
	or areas for improved coordination?	for the Garden Grove 2015-2020 Consolidated Plan on December 1,		
		2014		
7	Agency/Group/Organization	OC Autism		
	Agency/Group/Organization Type	Services-Children		
		Services-Persons with Disabilities		
		Services-Health		
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs		
	Briefly describe how the Agency/Group/Organization was	This organization provided direct input, helped to identify priority		
	consulted. What are the anticipated outcomes of the consultation	needs in the community, and participated in a community workshop		
	or areas for improved coordination?	for the Garden Grove 2015-2020 Consolidated Plan on December 1,		
	•	2014		

#### Identify any Agency Types not consulted and provide rationale for not consulting

The City advertised the opportunities to participate in the Consolidated Plan process and distributed invitation letters to almost 80 agencies representing a broad range of local service providers, community groups, and organizations, and encouraged them to participate in the 2015-2020 Consolidated Plan. The City used a variety of outreach methods to solicit participation. No specific types of relevant agencies were excluded from the process.

## Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?			
Continuum of Care	County of Orange	The Orange County Point-in-Time count provided homeless data in the Consolidated Plan. The Orange County Ten-Year Plan to End Homelessness strategic plan is closely aligned with the goals of the CoC. Garden Grove is an administering agency for CoC and ESG funds in addition to receiving CDBG and HOME allocations.			
City of Garden Grove Housing Element (2014- 2021)	City of Garden Grove Community and Economic Development Department	The Housing Element serves as a policy guide to help the City meet existing and future housing needs. Both the Consolidated Plan and the Housing Element share common goals that address housing-related issues in the community.			
Garden Grove CIP FY2014/15 to 2018/19	City of Garden Grove Public Works Department	The Consolidated Plan is aligned with the City's Capital Improvement Plan (CIP), which identifies projects to address infrastructure issues and prioritizes public infrastructure investments.			

Table 3 – Other local / regional / federal planning efforts

Narrative (optional)

#### AP-12 Participation – 91.105, 91.200(c)

# 1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

This Consolidated Plan has been developed through a collaborative process that included participation by residents, service providers, and City staff. The following methods were used to solicit public input.

A community workshop was held on December 1, 2014 in conjunction with a Neighborhood Improvement and Conservation Commission (NICC) meeting. In addition to interested residents and NICC commissioners, the City invited service providers and representatives from surrounding jurisdictions to attend the workshop and discuss local issues and needs relating to housing and community development in Garden Grove. The workshop included an overview of the Consolidated Plan process and summary of past and projected funding resources for the City. In order to identify priority needs for the 2015-2020 planning period, the workshop included discussions and exercises related to the types of projects and programs that can be funded and recent projects.

A community survey, which assessed housing and community development needs, was distributed throughout the community. Paper formats of the surveys were made available in English, Spanish, and Vietnamese, and were distributed at community resource centers, libraries, City Hall public counters, at the Garden Grove Housing Authority, and at the community workshop. In addition, the survey was available in electronic format via the City's website and Facebook page, and was emailed to local service providers.

The Draft Action Plan was available for public review beginning **February 1, 2019 and ending March 26, 2019**. The Draft Plan is available on the City's website and at Garden Grove City Hall (11222 Acacia Parkway), the Garden Grove Regional Library (11200 Stanford Avenue), and online on the City's website

On February 4, 2019, the draft Action Plan was reviewed as part of a special NICC meeting.

On March 26, 2019, the City Council conducted a public hearing to consider the Action Plan.

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A public notice regarding the NICC and Council meetings were advertised in the local newspapers on January 28, 2019 and January 30, 2019. Public meetings and hearings were publicized adequately and held at times and locations convenient to the community. The location of hearings at the Garden Grove Community Meeting Center is accessible to persons with physical disabilities.

Summaries of the public comments, meeting minutes and copies of public notices are included in Appendix A.

#### **Citizen Participation Outreach**

Sort Order	Mode of Outreach	Target of Outreach	Summary of	Summary of	Summary of comments	URL (If
			response/attendance	comments received	not accepted	applicable)
					and reasons	
			See Appendix A			
		Non-	(Neighborhood			
1	Public Hearing	targeted/broad	Improvement	See Appendix A	N/A	N/A
		community	Conservation			
			Committee)			
2	Public Hearing	Non- targeted/broad community	See Appendix A (City Council Meeting)	See Appendix A	N/A	N/A
3	Newspaper Ad	Non- targeted/broad community	See Appendix A	N/A	N/A	N/A
4	Newspaper Ad	Non-English Speaking - Specify other language: Vietnamese	See Appendix A	N/A	N/A	N/A

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Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
5	Newspaper Ad	Non-English Speaking - Specify other language: Spanish	See Appendix A	N/A	N/A	N/A
6	Internet Outreach	Non- targeted/broad community	N/A	N/A	N/A	

Table 4 – Citizen Participation Outreach

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#### **Expected Resources**

#### AP-15 Expected Resources – 91.220(c)(1,2)

#### Introduction

For the one-year period covering July 1, 2019 through June 30, 2020, the City has planned for the following allocations:

- \$4,795,045 in CDBG funds
- \$759,096 in HOME funds
- \$4,415,382 in ESG funds

Garden Grove does not receive funding under the Housing Opportunities for Persons with AIDS (HOPWA) programs. In recent years, the levels of CDBG and ESG funds have been trending downward, however, the most recent HOME allocation was nearly twice as much as previous years.

In terms of program income, the City anticipates an unsteady stream of program income over the course of this Action Plan. During the past five years, the level of program income received varied from \$30,000 in one year to over \$90,000 in another. Program income received from the repayment of loans will be re-programmed for similar loan activities in the same or similar programs from which the funds were originally provided.

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Commented [T3]: Same as above.

#### Anticipated Resources

Program	Source	Uses of Funds	Expec	ted Amour	nt Available Y	ear 1	Expected	Narrative Description
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$	
CDBG	public -	Acquisition						The amount of CDBG funds
	federal	Admin and						available during the planning period
		Planning						is based on actual funds available.
		Economic						Approximately, \$2,187,000 in
		Development						unexpended prior year resources
		Housing						will be carried over.
		Public						
		Improvements						The City received two additional
		Public Services						allocations of CDBG funds through
								the Coronavirus Aid, Relief and
								Economic Security (CARES) Act in
								the amounts of \$1,194,311 <mark>and</mark>
								\$1,612,275 that will be included
			<mark>4,795,045</mark>	0	2,187,000	<mark>6,982,045</mark>	0	with the FY 19-20 allocation.

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Program	Source	Uses of Funds	Expec	ted Amour	nt Available Y	ear 1	Expected	Narrative Description
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$	
HOME	public -	Acquisition						The amount of HOME funds
	federal	Homebuyer						available during the planning period
		assistance						is based on actual funds available.
		Homeowner						Approximately, \$1,300,000 in
		rehab						unexpended prior year resources
		Multifamily						will be carried over.
		rental new						
		construction						
		Multifamily						
		rental rehab						
		New construction						
		for ownership						
		TBRA	759,096	0	1,300,000	2,059,096	0	

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Program	Source	Uses of Funds	Expec	ted Amour	nt Available Ye	ear 1	Expected	Narrative Description
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$	
ESG	public -	Conversion and						The amount of ESG funds available
	federal	rehab for						during the planning period is based
		transitional						on actual funds available.
		housing						
		Financial						The City received an allocation of
		Assistance						ESG funds through the Coronavirus
		Overnight shelter						Aid, Relief and Economic Security
		Rapid re-housing						(CARES) Act in the amount of
		(rental						\$602,486.
		assistance)						
		Rental Assistance						The City received an additional
		Services						allocation of ESG funds through the
		Transitional						Coronavirus Aid, Relief and
		housing						Economic Security (CARES) Act in
			4,415,382	0	0	4,415,382	0	the amount of \$3,635,163.

Table 5 - Expected Resources – Priority Table

# Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

As is the case for many communities across the nation, the housing and community development needs in Garden Grove surpass the funding available to meet those needs. Therefore, effective and efficient use of funds is crucial, and the leveraging of multiple funding sources is often

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necessary to achieve housing and community development objectives. Most activities to be pursued by the City with CDBG, HOME, and ESG funds will be leveraged with a variety of funding sources, including grants from state, federal, and local governments, private foundations, capital development funds, general funds, private donations of funds or services, and various other funding sources. For new construction, substantial rehabilitation, and acquisition of affordable housing, the City encourages the use of Low Income Housing Tax Credits.

Federal match requirements apply to the City's HOME and ESG funds. The HOME program requires that for every HOME dollar spent, the City must provide a 25% match with non-federal dollars. HUD allows the City to use various resources to meet this match requirement. According to HOME program guidelines, no more than 25% of the City's match liability for any one year can be met through loans to housing projects, but amounts in excess of that may be banked as match credit for future years. The City has an excess of match funds from previous years.

The ESG program requires a 100% match with non-federal dollars. Garden Grove will continue to require it's ESG partners to leverage non-federal funds and report their successes with each quarterly performance report.

The Garden Grove Housing Authority provides rental subsidies for eligible low-income (50% MFI) families. The Section 8 Rental Assistance Program is funded by federal grants through the Department of Housing and Urban Development. The Housing Authority provides assistance to over 2,200 low-income families. Congress determines the funding level for this program annually. Currently funding is approximately \$25.5 million per year.

The Garden Grove Housing Authority also administers a Family Self-Sufficiency Program, which assists housing participants in achieving economic self-sufficiency through education, training, and employment. Approximately 368 very low-income families are involved in the program, which currently is funded at approximately \$69,000 per year.

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# If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

The Successor Agency owns an 8-unit apartment complex located at 12602 Keel Street in Garden Grove. This location is currently being leased to the Orange County Community Housing Corporation (OCCHC) who offers the units to very-low income families at an affordable rent. During FY 2019-20, the City will continue to monitor this project for compliance with rent/income limits to ensure Garden Grove residents have access to quality affordable housing.

#### Discussion

See responses to questions above.

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#### Annual Goals and Objectives

## AP-20 Annual Goals and Objectives

#### **Goals Summary Information**

Sort Orde	Goal Name	Start Year	End Year	Category	Geographi c Area	Needs Addressed	Funding	Goal Outcome Indicator
r								
1	Provide	2015	2020	Affordable		Increase, Improve, and	CDBG:	Rental units
	Decent and			Housing		Preserve Affordable	\$162,000	rehabilitated: 7
	Affordable			Homeless		Housing	HOME:	Household Housing Unit
	Housing			Non-		Promote New	\$1,999,195	Homeowner Housing
				Homeless		Construction of		
				Special		Affordable Housing		Rehabilitated: 30
				Needs		Provide Rental Assistance		Household Housing Unit
						to Alleviate Cost Burden		
								Rental Assistance: 20
								Households

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Sort	Goal Name	Start	End	Category	Geographi	Needs Addressed	Funding	Goal Outcome Indicator
Orde		Year	Year		c Area			
r								
2	Promote	2015	2020	Affordable		Promote Equal Access to	CDBG:	
	Equal			Housing		Housing	\$34,932	
	Access to			Homeless				
	Housing			Non-				
				Homeless				
				Special				
				Needs				
3	Address the	2015	2020	Homeless		Promote Programs to	ESG:	Tenant-based rental
	Needs of					Meet Homeless Needs	\$3,978,289	assistance / Rapid
	Homeless							Rehousing: 113
	and Those							Households Assisted
	At-Risk							Homeless Person
								Overnight Shelter: 434
								Persons Assisted
								Homelessness
								Prevention: 235
								Households Assisted
								Other: 300 persons
								assisted

Commented [T4]: ESG 12 households assisted 12 ESG Total ESG-CV 2 (CARES ESG Interval House) 5(CARES ESG Mercy House) 7 ESG-CV total ESG-CV2 25 (IF) 15 (MH) 6 (IH) 20 (Stand) 12 (families) 16 (OCAPICA) 94 ESG-CV2 total .... Commented [TT5]: ESG 69 ind. (IH) 50 (MH) 30 (TH) 149 ESG total ESG-CV2 80 (IF) 60 (MH) 100 (IH) 45 (Colette) <u>...</u> Commented [T6]: ESG 10 households 10 ESG Total ESG-CV 20 (ESG-CV Interval House) 14 (ESG-CV Mercy House) 25 (ESG-CV CAPOC) 59 ESG-CV total ESG-CV2 10 (MH) **...** Commented [TT7]: ESG 100 ind. ESG-CV 100 ind. ESG-CV2 100 ind.

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Sort Orde	Goal Name	Start Year	End Year	Category	Geographi c Area	Needs Addressed	Funding	Goal Outcome Indicator
r								
4	Provide	2015	2020	Non-		Preserve and Improve	CDBG:	Public service activities
	Community			Homeless		Existing Supportive	<mark>\$1,835,543</mark>	other than
	Services			Special		Services		Low/Moderate Income
				Needs				Housing Benefit: 16,308
				Non-Housing				Persons Assisted
				Community				
				Developmen				<mark>\$423,268 (EN &amp; CV1) +</mark>
				t				<mark>\$1,412,275 (CV3)</mark>
5	Promote	2015	2020	Non-Housing		Promote Economic	CDBG:	Jobs created/retained:
	Economic			Community		Development and	\$930, <mark>44</mark> 9	24 Jobs
	Developme			Developmen		Employment		
	nt and			t				
	Employmen							
	t							
6	Improve	2015	2020	Non-		Address Public	CDBG:	Public Facility or
	Lower-			Homeless		Facilities/Infrastructure	\$3,236,500	Infrastructure Activities
	Income			Special		Needs		other than
	Neighborho			Needs				Low/Moderate Income
	ods			Non-Housing				Housing Benefit: 3000
				Community				Persons Assisted
				Developmen				
				t				

Commented [T8]: \$100,000+\$830,449

Commented [T9]: 4 Jobs (creation) + 20 Jobs (retention)= 24 Jobs

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Sort Orde r	Goal Name	Start Year	End Year	Category	Geographi c Area	Needs Addressed	Funding	Goal Outcome Indicator
7	Provide for Planning	2015	2020	Affordable Housing		Provide for Necessary Planning and	CDBG: \$836,553	
	and			Homeless		Administration	HOME:	
	Administrati on Activities			Non- Homeless			\$75,909 ESG:	
	onvenues			Special			\$437,093	
				Needs				
				Non-Housing				
				Community				
				Developmen				
				t				

**Commented [T10]:** \$397,691 (EN) + \$238,862 (CV1) + \$200,000 (CV3)

Commented [Ma11]: \$13,329-ESG (7.5%) \$60,248-ESG-CV (10%) \$363,516-ESG-CV2 (10%) \$437,093 total

Table 6 – Goals Summary

#### **Goal Descriptions**

1	Goal Name	Provide Decent and Affordable Housing
	Goal Description	For FY 2019-20, the City will utilize CDBG and HOME funds to support affordable housing activities, including housing rehabilitation and acquisition/rehabilitation of rental housing, as well as Tenant Based Rental Assistance to literally homeless households.

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2	Goal Name	Promote Equal Access to Housing
	Goal Description	For FY 2019-20, the City will use CDBG funds to support fair housing services to be provided by the Fair Housing Foundation.
3	Goal Name	Address the Needs of Homeless and Those At-Risk
	Goal Description	For FY 2019-20, ESG funds will be used to support local service providers focused on addressing homelessness in the community.
4	Goal Name	Provide Community Services
	Goal Description	For FY 2019-20, the City will utilize CDBG funds to support a variety of senior services, including meal provision and social programs. CDBG funds will also be used to enhance safety in lower-income neighborhoods through gang and crime suppression programs.
5	Goal Name	Promote Economic Development and Employment
	Goal Description	For FY 2019-20, CDBG funds will be used for a small business loan program to assist four Garden Grove businesses in exchange for hiring low-income Garden Grove residents as full-time employees.
6	Goal Name	Improve Lower-Income Neighborhoods
	Goal Description	For FY 2019-20, CDBG funds will be used to fund a street improvement project and a sewer improvement project.
7	Goal Name	Provide for Planning and Administration Activities
	Goal Description	For FY 2019-20, the City will allocate a portion of CDBG, HOME, and ESG funds for the administration, planning, and monitoring of these programs.

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#### Projects

#### AP-35 Projects – 91.220(d) Introduction

The Fiscal Year (FY) 2019-20 Action Plan implements the fifth year of the 2015 – 2020 Consolidated Plan and addresses HUD consolidated planning requirements for the Community Development Block Grant (CDBG), HOME Investment Partnership Act (HOME), and Emergency Solutions Grant (ESG) programs for the City of Garden Grove. This plan outlines the action steps that Garden Grove will use to address housing and community development needs in the City. The plan also includes a listing of activities that the City will undertake during FY 2019-20 (July 1, 2019 through June 30, 2020) that utilize CDBG, HOME and ESG funds.

Development of the FY 2019-20 Action Plan incorporates the Request for Proposal (RFP) process for ESG funds. The City makes its funding allocation decisions in part based on proposals received as part of the annual RFP process. Through this process, funds are awarded to eligible activities that support the goals and address the priority needs described in the Strategic Plan. While CDBG, HOME, and ESG funding allocations for FY 2019-20 will not address all of the community's priority needs, allocations are focused toward specific projects addressing high community priorities and producing tangible community benefits.

#### Projects

#	Project Name
1	Administration and Planning
2	Benton Street Improvements
3	Beach/ Trask Sewer Improvements
4	Municipal Support
5	Fair Housing Services
6	Gang Suppression Services
7	Senior Center
8	Community SeniorServ
9	Senior Home Improvement Grant
10	Small Business Assistance Program
11	New Construction of Affordable Housing
12	Acquisition/ Rehabilitation of Affordable Housing
13	ESG19 Garden Grove
14	Tenant Based Rental Assistance
15	La Bonita Storm Drain Improvements

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#	Project Name
16	Community Services Food Distribution Program
17	Food Box Program
18	Personal Protective Equipment
<mark>19</mark>	Homeless Services

#### **Table 7 - Project Information**

#### Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

Priority goals established in the 2015-2020 Consolidated Plan, which form the basis for establishing objectives and outcomes in the FY 2019-20 Action Plan, are as follows:

- Provide decent and affordable housing through new construction activities, acquisition and rehabilitation activities, rehabilitation assistance programs, lead-based paint hazard reduction efforts, and home ownership assistance.
- Promote equal access to housing for all residents.
- Address the needs of homeless individuals and those at risk of homelessness.
- Provide for a variety of community and support services.
- Improve lower-income neighborhoods through public facilities and infrastructure improvements.
- Promote economic development and employment opportunities.
- Provide for planning and administration activities to address housing and community development needs in the City

The major obstacle to addressing the underserved needs is the lack of adequate funding, especially for affordable housing activities. With the dissolution of redevelopment in California and reduced State and Federal funding levels, the City's ability to address the extensive needs in the community is seriously compromised.

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# AP-38 Project Summary

**Project Summary Information** 

1	Project Name	Administration and Planning
	Target Area	
	Goals Supported	Provide for Planning and Administration Activities
	Needs Addressed	Provide for Necessary Planning and Administration
	Funding	CDBG: \$836,553
		HOME: \$75,909
		ESG: \$437,093
	Description	Administration and planning for the CDBG and HOME
		programs
	Target Date	6/30/2020
	Estimate the number and type of	N/A
	families that will benefit from the	
	proposed activities	
	Location Description	N/A
	Planned Activities	Admin and planning of the CDBG and HOME programs
2	Project Name	Benton Street Improvements
	Target Area	
	Goals Supported	Improve Lower-Income Neighborhoods
	Needs Addressed	Address Public Facilities/Infrastructure Needs
	Funding	CDBG: \$1,694,500
	Description	Street improvements in the area of Benton St
	Target Date	6/30/2020
	Estimate the number and type of	1753 individuals will benefit from the planned street
	families that will benefit from the	improvement activities
	proposed activities	

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	Location Description	Benton Street, south of Garden Grove Blvd and North of Trask Ave
	Planned Activities	Street improvements
3	Project Name	Beach/ Trask Sewer Improvements
	Target Area	
	Goals Supported	Improve Lower-Income Neighborhoods
	Needs Addressed	Address Public Facilities/Infrastructure Needs
	Funding	CDBG: \$1,542,000
	Description	Sewer improvements in the area of Beach and Trask
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Sewer improvements
4	Project Name	Municipal Support
	Target Area	
	Goals Supported	Provide for Planning and Administration Activities
	Needs Addressed	Provide for Necessary Planning and Administration
	Funding	CDBG: \$24,097
	Description	Indirect costs associated with the administration of the CDBG program
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	N/A
	Planned Activities	N/A
5	Project Name	Fair Housing Services
	Target Area	

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	Goals Supported	Provide for Planning and Administration Activities
	Needs Addressed	Provide for Necessary Planning and Administration
	Funding	CDBG: \$34,932
	Description	Affirmatively furthering fair housing in partnership with the Fair Housing Foundation
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	N/A
	Planned Activities	N/A
6	Project Name	Gang Suppression Services
	Target Area	
	Goals Supported	Provide Community Services Improve Lower-Income Neighborhoods
	Needs Addressed	Preserve and Improve Existing Supportive Services
	Funding	CDBG: \$121,525
	Description	Gang suppression activities administered by the Garden Grove Police Department's Gang Suppression Unit
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	1502 individuals will benefit from gang suppression activities
	Location Description	City Wide
	Planned Activities	Gang suppression throughout the City
7	Project Name	Senior Center
	Target Area	
	Goals Supported	Provide Community Services

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	Funding	CDBG: \$156,743	
	Description	Senior services provided by the H. Louis Lake Senior Center	
	Target Date	6/30/2020	
	Estimate the number and type of families that will benefit from the proposed activities	300 individuals will benefit from the services provided by the H. Louis Lake Senior Center	
	Location Description	11300 Stanford Ave, Garden Grove, CA 92840	
	Planned Activities	Food and programs designed to support Garden Grove senior citizens	
8	Project Name	Community SeniorServ	
	Target Area		
	Goals Supported	Provide Community Services	
	Needs Addressed	Preserve and Improve Existing Supportive Services	
	Funding	CDBG: \$50,000	Commented [T12]: \$20,000+\$30,000
	Description	Home delivered and congregate meals provided to Garden Grove seniors	
	Target Date	6/30/2020	
	Estimate the number and type of families that will benefit from the proposed activities	290 individuals will benefit from the services provided by Community SeniorServ	Commented [T13]: 230+60=290 Check back when we receive SOW
	Location Description	City Wide	
	Planned Activities	Home delivered and congregate meals to Garden Grove senior citizens	
9	Project Name	Senior Home Improvement Grant	
	Target Area		
	Goals Supported	Provide Decent and Affordable Housing	
	Needs Addressed	Increase, Improve, and Preserve Affordable Housing	
	Funding	CDBG: \$143,000	
	Description	Grants to low-income Garden Grove seniors for home repair activities.	

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	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	30 households will benefit from the Senior Home Improvement Grant Program
	Location Description	City Wide
	Planned Activities	Housing rehabilitation activities
10	Project Name	Small Business Assistance Program
	Target Area	
	Goals Supported	Promote Economic Development and Employment
	Needs Addressed	Promote Economic Development and Employment
	Funding	CDBG: \$930,449
	Description	Loans and grants to Garden Grove businesses in exchange for hiring or retaining low-income Garden Grove Jobs
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	37 Garden Grove businesses and no less than 37 low- income Garden Grove jobs will benefit from the program
	Location Description	City Wide
	Planned Activities	Business assistance and job creation activities
11	Project Name	New Construction of Affordable Housing
	Target Area	
	Goals Supported	Provide Decent and Affordable Housing
	Needs Addressed	Increase, Improve, and Preserve Affordable Housing
	Funding	HOME: \$341,597
	Description	New Construction of Affordable Housing
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	20 Homeless Households

Commented [T14]: \$100,000+\$830,449

**Commented [T15]:** Changed to 24 businesses and residents benefiting from the program.

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	Location Description	City Wide
	Planned Activities	New Construction of Affordable Housing
12	Project Name	Acquisition/ Rehabilitation of Affordable Housing
	Target Area	
	Goals Supported	Provide Decent and Affordable Housing
	Needs Addressed	Increase, Improve, and Preserve Affordable Housing
	Funding	HOME: \$341,590
	Description	Acquisition/ Rehabilitation of Affordable Housing
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Acquisition/ Rehabilitation of Affordable Housing
13	Project Name	ESG19 Garden Grove
	Target Area	
	Goals Supported	Address the Needs of Homeless and Those At-Risk
	Needs Addressed	Promote Programs to Meet Homeless Needs
	Funding	ESG: \$3,978,289
	Description	Activities to combat homelessness
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the	Tenant-based rental assistance / Rapid Rehousing: 113 Households Assisted
	proposed activities	Homeless Person Overnight Shelter: 434 Persons Assisted Homelessness Prevention: 235 Households Assisted
		Other: 300 persons assisted
	Location Description	City Wide
	Planned Activities	Activities to combat homelessness
	Project Name	Tenant Based Rental Assistance

Commonted [T16]: SCC
Commented [T16]: ESG
12 households assisted
12 ESG Total
ESG-CV
2 (CARES ESG Interval House)
5(CARES ESG Mercy House)
7 ESG-CV total
ESG-CV2
25 (IF)
15 (MH)
6 (IH)
20 (Stand)
12 (families)
16 (OCAPICA)
94 ESG-CV2 total
113 total
Commented [TT17]: ESG
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50 (MH)
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149 ESG total
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14	Target Area		
	Goals Supported	Provide Decent and Affordable Housing	
	Needs Addressed	Provide Rental Assistance to Alleviate Cost Burden	
	Funding	PRIOR YEAR HOME: \$500,000	
	Description	TBRA for the homeless	
	Target Date	6/30/2020	
	Estimate the number and type of families that will benefit from the proposed activities		
	Location Description	City Wide	
	Planned Activities	Rental Assistance for extremely low homeless families	
15	Project Name	La Bonita Storm Drain Improvements	
	Target Area		
	Goals Supported	Improve Lower-Income Neighborhoods	
	Needs Addressed	Address Infrastructure Needs	
	Funding	PRIOR YEAR CDBG: \$662,500	
	Description	Infrastructure improvement	
	Target Date	6/30/2020	
	Estimate the number and type of families that will benefit from the proposed activities		
	Location Description	City Wide	
		City wide	
	Planned Activities	Infrastructure Developments	
16	·	•	
16	Planned Activities	Infrastructure Developments	
16	Planned Activities Project Name	Infrastructure Developments Community Services Food Distribution Program	
16	Planned Activities Project Name Target Area	Infrastructure Developments Community Services Food Distribution Program City Wide	
16	Planned Activities Project Name Target Area Goals Supported	Infrastructure Developments Community Services Food Distribution Program City Wide Provide Community Services	

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	Target Date	6/30/2020	
	Estimate the number and type of families that will benefit from the proposed activities	1300 individuals will benefit from the services provided by Community Services Department	
	Location Description	Buena Clinton Youth & Family Center and Magnolia Family Resource Center	
	Planned Activities	Provide meals to low-income families	
17	Project Name	Food Box Program	
	Target Area	City Wide	
	Goals Supported	Provide Community Services	
	Needs Addressed	Preserve and Improve Existing Supportive Services	
	Funding	\$20,000	
	Description	Provide prepackaged groceries to low-income families	
	Target Date	6/30/2020	
	Estimate the number and type of families that will benefit from the proposed activities	1050 individuals will benefit from the services provided by Community Services Department	
	Location Description	Buena Clinton Youth & Family Center and Magnolia Family Resource Center	
	Planned Activities	Provide prepackaged groceries to low-income families	
18	Project Name	Personal Protective Equipment	
	Target Area	City Wide	
	Goals Supported	Provide Community Services	
	Needs Addressed	Preserve and Improve Existing Supportive Services	
	Funding	\$30,000	
	Description	Purchase personal protective equipment for Garden Grove first responders	
	Target Date	6/30/2020	
	Estimate the number and type of families that will benefit from the proposed activities	11,836 individuals will benefit from the purchase of personal protective equipment	

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Location Description	City Wide
Planned Activities	Provide community services

<mark>19</mark>	Project Name	Homeless Services	
	Target Area	City Wide	
Goals Supported Provide Community Services		Provide Community Services	
	Needs Addressed	Address the needs of the homeless and those at-risk	
	Funding	\$1,412,275	
Description     Provide services to the homeless and th       becoming homeless     becoming homeless		Provide services to the homeless and those at risk of becoming homeless	
	Target Date	6/30/2022	
	Estimate the number and type of families that will benefit from the proposed activities	Approximately 200 homeless or at risk individuals will benefit from these services.	
	Location Description	City Wide	
	Planned Activities	Provide community services	

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#### AP-50 Geographic Distribution – 91.220(f)

## Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

The City has not established specific target areas to focus the investment of CDBG funds. Appendix C contains a map of block groups illustrating the lower-income areas in the City (defined as a block group where at least 51 percent of the population have incomes not exceeding 80 percent of the Area Median Income). Investments in housing and community development services serving special needs populations and primarily lower-income persons will be made throughout the City. Housing assistance will be available to income-qualified households citywide.

#### **Geographic Distribution**

Target Area	Percentage of Funds
	1.1

**Table 8 - Geographic Distribution** 

#### Rationale for the priorities for allocating investments geographically

The majority of the City of Garden Grove qualifies as a low- and moderate-income area. Therefore, given the extensive needs in the community, the City has not targeted any specific neighborhood for investment of CDBG and HOME funds. Instead, projects are evaluated on a case-by-case basis, considering emergency needs, cost effectiveness, feasibility, and availability of other funding to address the needs or leverage federal funds.

#### Discussion

See responses above.

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#### Affordable Housing

### AP-55 Affordable Housing – 91.220(g)

#### Introduction

The City plans to utilize HOME and CDBG funds to support its authorized housing activities, including the Senior Home Improvement program, as well as the acquisition/ rehabilitation of affordable housing units.

One Year Goals for the Number of Households to be Supported		
Homeless	20	
Non-Homeless	30	
Special-Needs	0	
Total	50	

Table 9 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through		
Rental Assistance	20	
The Production of New Units	0	
Rehab of Existing Units	30	
Acquisition of Existing Units	7	
Total	57	

Table 10 - One Year Goals for Affordable Housing by Support Type

#### Discussion

See above

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#### AP-60 Public Housing – 91.220(h) Introduction

No public housing is located in Garden Grove.

#### Actions planned during the next year to address the needs to public housing

Not applicable as there is no public housing in Garden Grove.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

Not applicable.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

Not applicable.

Discussion

See responses above.

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#### AP-65 Homeless and Other Special Needs Activities – 91.220(i) Introduction

Homeless and homeless prevention services are identified as a high priority need in the 2015-2020 Consolidated Plan. The City plans to address the needs of homeless individuals and those at risk of homelessness through allocation of CDBG and ESG funds to support local efforts to prevent and address homelessness. The City will also continue to participate in the Orange County Continuum of Care System for the Homeless.

#### Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

#### Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

Garden Grove participates in the Orange County Continuum of Care (CoC) system. For the past several years, leadership and coordination of Orange County's Continuum of Care planning process has been the shared responsibility of OC Partnership, 211 Orange County, and the OC Community Services. This public /nonprofit partnership helps ensure comprehensive, regional coordination of efforts and resources to reduce the number of homeless and persons at risk of homelessness throughout Orange County. This group serves as the regional convener of the year-round CoC planning process and as a catalyst for the involvement of the public and private agencies that make up the regional homeless system of care, of which Garden Grove is a part. The Orange County Continuum of Care system consists of six basic components:

- 1. Advocacy on behalf of those who are homeless or at-risk of becoming homeless
- 2. A system of outreach, assessment, and prevention for determining the needs and conditions of an individual or family who is homeless
- 3. Emergency shelters with appropriate supportive services to help ensure that homeless individuals and families receive adequate emergency shelter and referrals
- 4. Transitional housing to help homeless individuals and families who are not prepared to make the transition to permanent housing and independent living
- 5. Permanent housing or permanent supportive housing to help meet the long term needs of homeless individuals and families
- 6. Reducing chronic homelessness in Orange County and addressing the needs of homeless families and individuals using motels to meet their housing needs

In this program year, the City plans to fund street outreach services to reach out to unsheltered homeless people; connect them with emergency shelter, housing or critical services; and provide urgent non-facility-based care to unsheltered homeless people who are unwilling or unable to access emergency

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shelter, housing or an appropriate health facility.

#### Addressing the emergency shelter and transitional housing needs of homeless persons

The City actively participates in the Orange County CoC by attending meetings to discuss how to establish performance measures that benefit the broader goals of the region. Consistent with the objectives of the countywide CoC, the City's Neighborhood Improvement Committee has developed several strategies to address homelessness. Some of the tasks recently undertaken by the City include: 1) assisting with the Point in Time Survey conducted by the County of Orange and CityNet; 2) development of a brochure for homeless persons that includes an inventory of local community resources; and 3) collaborating with neighboring jurisdictions receiving ESG funds to discuss issues, concerns, and best practices for meeting the needs of the homeless population.

In addition, the City plans to address the emergency and transitional housing needs of homeless persons through its allocation of CDBG and ESG funds. Garden Grove supports several homeless services providers that provide emergency and transitional shelters. These include:

- Interval House (domestic violence shelter for support services to victims of domestic violence)
- Thomas House Temporary Shelter (food supply, shelter, and life skill resources to homeless families)
- Mercy House (seasonal homeless shelter and support services)

The City mobilizes its Section 8 Housing Choice Voucher program, to the extent possible, to address the needs of homeless individuals and families. The Housing Authority gives homeless families referred by social service and emergency/transitional shelter programs preference for Section 8 vouchers to assist in transitioning to stable and permanent housing.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The City plans to fund Interval House to provide short to medium term rental assistance for up to 24 months, including up to six months of rental arrears, to homeless individuals and families. Housing assistance provided will be located in permanent housing. In addition, Interval House will provide housing relocation, stabilization, case management, legal services for housing needs, and credit repair assistance. All services are designed to seamlessly transition clients into suitable and stable permanent

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#### housing.

Interval House advocates are specialized in assisting clients with housing search and placement through established operational agreements with over 40 landlords. It is the adopted charity for the Apartment Association. Clients may be immediately housed in local CoC shelters or access emergency homeless assistance through social services during housing search. All ineligible applicants are offered resources through 2-1-1 Orange County.

The City has created the Homeless Emergency Assistance Rental Transition (HEART) Program, which is a Tenant Based Rental Assistance Program for literally homeless individuals and households. The Program will utilize \$500,000 in HOME funds to assist homeless households with rental payments (including security and utility deposits) for a 12-month period. The goal is to assist 20 households during FY 19-20.

Helping low-income individuals and families avoid becoming homeless, especially extremely lowincome individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

One of the key strategies for homeless prevention is employment development. The goal is to enhance a person's ability to obtain and keep a job, and to make an adequate income to be self-sufficient. To that end, the Garden Grove Housing Authority operates a Family Self Sufficiency Program (FSS) within its jurisdiction. FSS is a HUD program that provides the following support services: educational and/or job assessment, enrollment in an educational or job training program, childcare provisions, transportation, case management, budget counseling, and First Time Home Buyer counseling. Additional resources for employment development are described in detail under workforce training initiatives in Section MA-45 Non-Housing Community Development Assets of this Consolidated Plan.

The City works diligently to expand and conserve the affordable housing inventory, especially affordable rental housing that benefits the extremely low- and very low-income households who are most at risk of becoming homeless. Lower-income households referred to the Housing Authority by local transitional housing and emergency shelters are given priority for the Section 8 program.

The City will allocate ESG funds to provide financial assistance such as short to medium term rental assistance for up to 24 months, including up to six months of arrears, to individuals and families at imminent risk of homelessness. The housing assistance provided will be located in permanent housing. In addition, funds for homeless prevention will also provide financial assistance such as rental application fees, security deposits and/or services such as case management, housing search and placement, and

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#### legal services.

The City will fund Mercy House to provide homeless prevention services. Mercy House will engage persons in need of homeless prevention through referrals from 2-1-1 Orange County and will participate in the Orange County Homeless Provider Forum. To ensure that the most vulnerable are served, eligible households will be those at imminent risk of homelessness, who fall at or below 30% AMI, and have been served a notice of eviction. Mercy House will work with households to increase income, find employment, and set a household budget that will prepare them for long term stability and to prevent recidivism and homelessness. In addition, while receiving services, case managers from Mercy House will meet with the household receiving assistance regularly to encourage accomplishments of goals, money savings, and debt payoffs.

#### Discussion

See responses above.

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#### AP-75 Barriers to affordable housing – 91.220(j) Introduction:

Lack of Affordable Housing Funds: With the dissolution of redevelopment in California, the City of Garden Grove has lost its most powerful tool and funding mechanism to provide affordable housing in the community. Funding at the State and federal levels has also continued to experience significant cuts. With reduced funding and increased housing costs, the City faces significant challenges in providing affordable and decent housing opportunities for lower-income residents.

**Environmental Protection:** State law (California Environmental Quality Act, California Endangered Species Act) and federal law (National Environmental Protection Act, Federal Endangered Species Act) regulations require environmental review of proposed discretionary projects (e.g., subdivision maps, use permits, etc.). Costs resulting from the environmental review process add to the cost of housing.

**Planning and Development Fees:** Development fees and taxes charged by local governments contribute to the cost of housing. Building, zoning, and site improvement fees can significantly add to the cost of construction and sometimes have a negative effect on the production of affordable housing. A comparative analysis of building fees by the Building Industry Association of Orange County shows that Garden Grove has fees comparable to and in some cases lower than neighboring jurisdictions (Fountain Valley, Santa Ana, Stanton, and Westminster).

**Permit and Processing Procedures:** The processing time required to obtain approval of development permits is often cited as a contributing factor to the high cost of housing. For some proposed development projects, additional time is needed to complete the environmental review process before an approval can be granted. Unnecessary delays add to the cost of construction by increasing land holding costs and interest payments. In Garden Grove, the review process takes approximately two to four weeks for a typical single-family project, six to eight weeks for a typical multi-family project, approximately 10 to 12 weeks for a planned unit development, and 10 to 12 weeks for a state-licensed residential care facility serving seven or more persons. These timeframes are fairly consistent with surrounding jurisdictions. The City has worked to improve the permit process through its one-stop counter and streamlined processing. The reduction in processing time results in a shorter holding time for the developer, which translates to cost savings that should be reflected in the prices or rents for the end products.

**State Prevailing Wage Requirements:** The State Department of Industrial Relations expanded the kinds of projects that require the payment of prevailing wages. Prevailing wage adds to the overall cost of development.

**Davis-Bacon Prevailing Wages:** A prevailing wage must be paid to laborers when federal funds are used to pay labor costs for any project over \$2,000 or on any multi-family project over eight units. The prevailing

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wage is usually higher than competitive wages, raising the cost of housing production and rehabilitation activities. Davis-Bacon also adds to housing costs by requiring documentation of the prevailing wage compliance.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

Market and governmental factors pose barriers to the provision of adequate and affordable housing. These factors tend to disproportionately impact lower- and moderate-income households due to their limited resources for absorbing the costs. Garden Grove works to remove barriers to affordable housing by implementing a Housing Element that is consistent with California law and taking actions to reduce costs or provide off-setting financial incentives to assist in the production of safe, high-quality, affordable housing. The City is committed to removing governmental constraints that hinder the production of housing, and offers a "one-stop" streamlined permitting process to facilitate efficient entitlement and building permit processing.

The City of Garden Grove has instituted additional actions aimed at reducing the impact of the public sector role in housing costs. City efforts to remove barriers to affordable housing include:

- Periodical analysis and revision of the zoning code aimed at developing flexible zoning provisions in support of providing an adequate supply of desirable housing, such as mixed use zoning standards and updates to the Housing Element
- Provision of affordable housing projects through acquisition and rehabilitation activities, and new construction of affordable housing units
- Establishing a streamlined service counter to reduce process time
- Density bonuses for affordable projects
- Continued assessment of existing policies, procedures, and fees to minimize unnecessary delays and expenses to housing projects

The City has updated its Analysis of Impediments to Fair Housing Choice (AI) report in coordination with other local jurisdictions. This report identifies any potential impediments to fair housing and establishes a Fair Housing Action Plan to outline steps to overcome any identified impediments.

Discussion:

See responses above.

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#### AP-85 Other Actions – 91.220(k) Introduction:

This section discusses the City's efforts in addressing underserved needs, expanding and preserving affordable housing, reducing lead-based paint hazards, and developing institutional structure for delivering housing and community development activities.

#### Actions planned to address obstacles to meeting underserved needs

The major obstacle to addressing underserved needs is the lack of adequate funding, especially for affordable housing activities. With the dissolution of redevelopment in California and reduced State and federal funding levels, the City's ability to address the extensive needs in the community is seriously compromised. The City will strive to leverage available funds, to the greatest extent possible, to overcome obstacles in meeting underserved needs.

The City has adopted its 2014-2021 Housing Element, which includes a commitment to annually pursue State, federal, and other funding opportunities to increase the supply of safe, decent, affordable housing in Garden Grove for lower-income households (including extremely low-income households), such as seniors, disabled, the homeless, and those at risk of homelessness. In addition, the leveraging of available funds, to the greatest extent possible, will continue.

#### Actions planned to foster and maintain affordable housing

Garden Grove has several programs in place to increase and preserve the supply of affordable housing for lower-income households. One of these programs produces affordable housing through the acquisition and rehabilitation of existing housing units, as well as the construction of new units. In the past, the City has partnered with nonprofit organizations and housing developers to accomplish this goal. Increased sustainability of existing single-family housing is accomplished through the provosion of grants to lowincome senior citizens to make necessary repairs to their homes.

#### Actions planned to reduce lead-based paint hazards

The City has an aggressive policy to identify and address lead-based paint hazards in HUD-funded housing rehabilitation projects. All housing units rehabilitated with federal funds are first inspected by a licensed professional for the presence of lead-based paint. The City ensures lead-safe work practices are used to perform all rehabilitation where lead-based paint is identified. All homes identified as containing lead

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paint are tested post-rehabilitation to ensure the hazard has been mitigated.

#### Actions planned to reduce the number of poverty-level families

Garden Grove continues to look for ways to expand economic activities to include all people, including those at or below the poverty line. In the past, the City has focused on the creation of jobs for low- and moderate-income persons through economic development in the Harbor Boulevard area. In recent years, the Small Business Assistance Loan Program was introduced as a job creation activity that offers financial assistance to for-profit businesses in exchange for them to hire at least one new, low-income, full-time employee.

In addition, other essential elements of the City's anti-poverty strategy include:

- Section 8 Housing Choice Voucher Program
- Housing Choice Voucher Family Self Sufficiency Program
- Economic Development programs
- Workforce Investment Board outreach and training programs
- Anti-crime programs
- Housing Rehabilitation programs
- Creation of Affordable Housing
- Transitional housing and homeless service programs

Through these programs, the City is working to reduce the number of families living below the poverty line. The goals and strategies contained in this Consolidated Plan for funding housing, community development, and community services activities often directly address poverty issues through provision of funding or services, or indirectly through the creation of jobs.

In addition, the City will allocate up to 15% of its CDBG funds annually to public service agencies that offer supportive services in an effort to reduce poverty.

#### Actions planned to develop institutional structure

Successful program implementation requires coordination, both internally and with outside agencies. The City makes changes, as needed, to its staff assignments to address the administrative, planning, and reporting needs of CDBG, HOME, and ESG funds. Project management improvements have included strengthened project eligibility review and staff training of regulatory compliance and procedures. The City of Garden Grove Neighborhood Improvement Division of the Community and Economic Development Department serves as the lead agency in the administration and compliance of CDBG, HOME, and ESG programs and grant management. The Neighborhood Improvement Division coordinates activities related

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to CDBG, HOME, and ESG funds, including coordination of internal departments, outside agencies, and grant recipients.

The City's ongoing efforts in its institutional structure include strengthening project designs through negotiating stronger and more specific performance goals for project contracts. This includes ongoing education and technical assistance for program stakeholders including fellow City Departments implementing HUD-funded programs, outside contractors, the Neighborhood Improvement and Conservation Commission, the City Council, and the public in general regarding the overall objectives and eligible and ineligible uses of each of our HUD funds.

The City also amended the Citizen Participation Plan to make it more readable and to officially designate the City Council as the public hearing body. It worked closely with the Neighborhood Improvement and Conservation Commission to deepen their understanding of the CDBG, HOME, and ESG programs.

Capacity-building is another development component within the City's institutional structure. In addition to in-house training and development of improved management systems, the City will continue to participate in all HUD training offered locally. To gather more information, build staff knowledge, and seek regional solutions to regional problems, the City participates in regional efforts such as the Orange County Continuum of Care for the Homeless.

## Actions planned to enhance coordination between public and private housing and social service agencies

Housing, supportive services, and community development activities are delivered by a number of public agencies, nonprofit entities, and private organizations. The City of Garden Grove will continue to function in a coordinating role between local non-profit service providers and other county, State, and federal organizations, as well as regional agencies and plans such as the Orange County Continuum of Care (CoC).

To enhance coordination, the City participates in regional planning groups and forums to foster collaboration with other agencies and organizations. Through collaboration, the City identifies common goals and strategies to avoid overlaps in services and programs and identify potential for leveraging resources. The City also continues to work with a wide range of public and community social service agencies to meet and address the various needs of the community. The City also utilizes the services of 211 Orange County, whose mission is to help people in the community find the help they need by eliminating the barriers to finding and accessing social services.

Discussion:

See responses above.

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#### Program Specific Requirements AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

#### Introduction:

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

#### Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next	
program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to	
address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not	
been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	

#### **Other CDBG Requirements**

1. The amount of urgent need activities

2. The estimated percentage of CDBG funds that will be used for activities that	
benefit persons of low and moderate income. Overall Benefit - A consecutive period	
of one, two or three years may be used to determine that a minimum overall benefit	
of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify	
the years covered that include this Annual Action Plan.	100.00%

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#### HOME Investment Partnership Program (HOME) Reference 24 CFR 91.220(I)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

None

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

Not applicable as the City will not be using HOME funds to provide homebuyer assistance.

In 2019-20, the City will use HOME funds for acquisition with or without rehabilitation of existing multi-family rental housing. Guidelines for HOME-funded homebuyer assistance, single-family rehabilitation, housing reconstruction, manufactured housing, refinancing, and conversion of existing structures to or from housing are, therefore, not described here.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

While the City does not anticipate providing federally-funded home buying assistance during this 2015-2020 Consolidated Plan period, we have partnered with a local bank to offer a first-time homebuyer program to purchase a home in Garden Grove. The First-Time Homebuyer program includes resale and recapture guidelines pursuant to 24 CFR 92.254.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

The City of Garden Grove does not intend to use HOME funds to refinance existing debt secured by multifamily housing that is being rehabilitated with HOME funds.

#### Emergency Solutions Grant (ESG) Reference 91.220(I)(4)

1. Include written standards for providing ESG assistance (may include as attachment)

Please see City of Garden Grove Protocols for Administering The Emergency Solutions Grant, included

Annual Action Plan 2019

OMB Control No: 2506-0117 (exp. 06/30/2018)

#### as Appendix B.

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

The City of Garden Grove participates in the Orange County Continuum of Care system (CoC). The Orange County CoC has established the Orange County Homeless Management Information System (HMIS), an online database used by homeless and at-risk service providers that records demographic and service usage data and produces an unduplicated count of the people using those services.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

The City, along with the cities of Anaheim, Santa Ana and the County of Orange, have developed the Orange County ESG collaborative. During the 5-year Consolidated Plan cycle, the collaborative conducts an open and competitive Request for Proposal process for making sub-awards.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

The City consults with the Continuum of Care, which has former homeless individuals as members. Subrecipients who run the shelters and the rapid re-housing programs in the community have former homeless individuals in their organizations who help shape policies and make decisions about services and programs that receive ESG funding.

5. Describe performance standards for evaluating ESG.

The performance standards for evaluating ESG are described in the Protocols for Administration of The Emergency Solutions Grant, included in Appendix B.

See responses above.

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## **City of Garden Grove**

## **INTER-DEPARTMENT MEMORANDUM**

To:	Scott C. Stiles	From:	Teresa Pomeroy
Dept.:	Director	Dept.:	Secretary
Subject:	Receive and file minutes from the meeting held on January 26, 2021. ( <i>Action</i> <i>Item</i> )	Date:	2/9/2021

Attached are the minutes from the meeting held on January 26, 2021, recommended to be received and filed as submitted or amended.

### ATTACHMENTS:

**Description** Minutes **Upload Date** 2/4/2021

**Type** Minutes File Name ha-min\_01\_26\_2021.pdf

### MINUTES

## GARDEN GROVE HOUSING AUTHORITY

**Regular Meeting** 

Tuesday, January 26, 2021

## Community Meeting Center 11300 Stanford Avenue, Garden Grove, CA 92840

## CONVENE MEETING

At 6:35 p.m., Chair K. Nguyen convened the meeting telephonically.

ROLL CALL	PRESENT:	(9)	Commissioners Beckles, Brietigam, O'Neill, Bui, Jones, Klopfenstein, Solorio, Vice Chair D. Nguyen, Chair K. Nguyen
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ABSENT: (0) None

## ORAL COMMUNICATIONS

Speakers: None.

# RECEIVE AND FILE THE HOUSING AUTHORITY STATUS REPORT FOR NOVEMBER 2020 (F: H-117.2)

It was moved by Vice Chair D. Nguyen, seconded by Commissioner Bui that:

The Housing Authority Status Report for November 2020, be received and filed.

The motion carried by a 9-0 vote as follows:

Ayes:(9)Beckles, Brietigam, O'Neill, Bui, Jones,<br/>Klopfenstein, Solorio, D. Nguyen, K. NguyenNoes:(0)None

# RECEIVE AND FILE THE HOUSING AUTHORITY STATUS REPORT FOR DECEMBER 2020 (F: H-117.2)

It was moved by Vice Chair D. Nguyen, seconded by Commissioner Bui that:

The Housing Authority Status Report for December 2020, be received and filed.

The motion carried by a 9-0 vote as follows:

Ayes:	(9)	Beckles, Brietigam, O'Neill, Bui, Jones,
		Klopfenstein, Solorio, D. Nguyen, K. Nguyen
Noes:	(0)	None

# RECEIVE AND FILE MINUTES FROM THE MEETING HELD ON DECEMBER 8, 2020 (F: Vault)

It was moved by Vice Chair D. Nguyen, seconded by Commissioner Bui that:

Minutes from the meeting held on December 8, 2020, be received and filed.

The motion carried by a 9-0 vote as follows:

Ayes:	(9)	Beckles, Brietigam, O'Neill, Bui, Jones,
-		Klopfenstein, Solorio, D. Nguyen, K. Nguyen
Noes:	(0)	None

## ADJOURNMENT

At 6:37 p.m., Chair K. Nguyen adjourned the meeting. The next Regular Housing Authority Meeting will be Tuesday, February 23, 2021, at 5:30 p.m., in the Community Meeting Center, 11300 Stanford Avenue, Garden Grove, California.

Teresa Pomeroy, CMC Secretary