City of Garden Grove

INTER-DEPARTMENT MEMORANDUM

To:

Scott C. Stiles

From: Kingsley Okereke

Dept:

City Manager

Dept:

Finance

Subject:

ADOPTION OF A RESOLUTION

Date:

June 28, 2016

SETTING THE FISCAL YEAR 2016-17

APPROPRIATIONS LIMIT

OBJECTIVE

The purpose of this memorandum is for City Council to review and adopt the attached Appropriations Limit Resolution setting the appropriations limit for Fiscal Year 2016-17.

BACKGROUND

In November 1979, the citizens of California passed Proposition 4 (Gann Initiative amending Article XIII B), which placed limitations on the finances of state and local governments. It also provided a method of calculating and adopting the limitations. The League of California Cities has developed guidelines from the legislation and Article XIII B for consistent statewide implementation. The City is utilizing these guidelines in the calculation process.

DISCUSSION

The Fiscal Year 2016-17 appropriations limit is \$136,655,217. The calculated and recommended budget appropriations subject to the Gann Limit is \$81,849,752. The appropriations under the limit of \$54,805,465 is the amount from which additional appropriations can be made. Generally, appropriations from the General Fund are subject to the annual limitation. However, due to the estimated growth in PCI (Per Capita Income) and future revenues available, it is not anticipated that the appropriations limit will significantly impact budget appropriations in the near future.

Section 7900 et seg. of the Government Code requires local governments to adopt a resolution setting the limitations at a regularly scheduled meeting or noticed special meeting. There is no requirement in the State Code for a public hearing prior to adoption of the resolution.

FINANCIAL IMPACT

Not applicable

ADOPTION OF A RESOLUTION SETTING THE FISCAL YEAR 2016-17 APPROPRIATIONS LIMIT June 28, 2016 Page 2

RECOMMENDATION

It is recommended that the City Council:

• Adopt the Appropriations Limit Resolution setting the appropriations limit for Fiscal Year 2016-17 at \$136,655,217.

KINGSLEY OKEREKE Assistant City Manager/Finance Director

Attachments: Resolution

EXHIBIT "A"

GARDEN GROVE CITY COUNCIL

RESOLUTION NO.

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF GARDEN GROVE ADOPTING AN APPROPRIATIONS LIMIT FOR FISCAL YEAR 2016-17 IMPLEMENTING ARTICLE XIII B OF THE STATE CONSTITUTION PURSUANT TO SECTION 7900 ET SEQ. OF THE GOVERNMENT CODE

WHEREAS, the people of California on November 6, 1979 added Article XIII B to the State Constitution placing various limitations on the appropriations of state and local governments;

WHEREAS, the State Legislature adopted Chapters 1205 and 1342 of the 1980 statutes which implemented Article XIII B;

WHEREAS, Section 7902 of the Government Code provides the process which to calculate the appropriations limit for Fiscal Year 2016-17 and subsequent years pursuant to Article XIII B;

WHEREAS, Section 7910 of the Government Code requires cities to adopt a Resolution setting the annual appropriation limitation at a regularly scheduled meeting or a noticed special meeting;

NOW, THEREFORE, BE IT RESOLVED that the appropriations limit for Fiscal Year 2016-17 pursuant to Section 7902 of the Government Code shall be \$136,655,217.

City of Garden Grove Gann Limit (Budget) FY 2016-2017 EXHIBIT "A"

IMPLEMENTATION OF ARTICLE XIII B (GANN LIMITATION) DETERMINATION OF BASE YEAR (FY 78-79) AND THIRTY-EIGHTH YEAR (BUDGET FY 16-17) APPROPRIATIONS SUBJECT TO LIMIT (000's)

_	BASE \	EAR	YEAR THIRTY-EIGHT	
REVENUES	FY 78-79 REVENUE	FY 78-79 CLASSIFIED AS NON-PROCEEDS OF TAXES	FY 16-17 REVENUE	FY 16-17 CLASSIFIED AS NON-PROCEEDS OF TAXES
Toyon	8,148.0	337.3	71 504 0	0.000.0
Taxes Licenses & Permits	1,160.2	1,160.2	71,504.0 5,549.0	8,886.0
Fines, Forfeits, Penalties	285.2	285.3	2,833.5	5,549.0
Use of Property	851.5	661.9	2,833.3 954.3	2,833.5 847.6
Charges for Services	5,074.0	5,074.0	33,608.2	33,608.2
Subvented from Others	4,572.2	1,284.3	21,575.0	6,394.0
Grants from Others	11,750.0	11,750.0	7,819.7	7,819.7
Other Revenue	120.8	113.1	4,318.0	4,318.0
	120.0		4,010.0	4,516.0
Total Revenues	31,961.9	20,666.1	148,161.7	70,256.0
Unreserved Fund Bal.	4,544.0	2,649.1	0	0
Total Revenues	.,,,,,,,,,			
Under Article XIII B	36,505.9	23,315.2	148,161.7	70,256.0
		BASE YEAR	YEAR THIRTY-EIGHT	
APPROPRIATIONS		FY 78-79	FY 1	6-17
Fire Protection		2 505 0		075.0
Fire Protection		3,565.9		075.9
Police Protection		5,819.7		789.7
Traffic Safety		1,678.3		090.1
Public Right-of-Way		4,081.8 3,931.2		654.9
Water Supply		3,931.2 714.0		869.0
Drainage		803.2		420.0
Community Buildings Community Services		2,658.8		431.6
Economic Development		2,030.6 N/A	4,526.2	
Parks & Greenbelts		1,014.6	1,165.2	
Community Neigh. & Develo	anmont	1,756.5	2,099.7 10,144.6	
Municipal Support Services		6,017.0		
		8,426.4		456.8
Capital Project Reappropriation Added Appropriations During Year		1,946.1	Included in above	
		1,940.1	1,566.6	
City Contributions to Succ. Agency & Oth.City Act. Grant Contributions to Sewer/Refuse & Oth.City Act.		•	Ι,	48.5
Water Contributions to Oth. Cit	•	. 0		1.3
Total Appropriations	ty Act.	42,413.5	176	
Less Funds from Reserv	res ·	0	170,	0
Net Appropriations		42,413.5	176.	340.1

SUMMARY OF FY 2016-2017 APPROPRIATIONS LIMIT AS PER ARTICLE XIII B (000's)

FY 78-79 Base Year Appropriations Subject to Limitation

\$18,379.0

Plus Allowed Growth of

643.54%

118,276.2

FY 16-17 Appropriations Limit

\$136,655.2

FY 16-17 Appropriations Subject to Limit

81,849.8

Appropriations (Over) or Under Limit

\$ 54,805.4

Calculation:

Calculation					
Year	Begin Factor	PCI	Pop.Chng	E	nd Factor
79-80	1.00000	1.1017	1.0075	=	1.10996
80-81	1.10996	1.1211	1.0180	=	1.26677
81-82	1.26678	1.0912	1.0251	=	1.41701
82-83	1.41700	1.0679	1.0049	=	1.52063
83-84	1.52063	1.0235	1.0118	=	1.57473
84-85	1.57473	1.0474	1.0102	=	1.66620
85-86	1.66620	1.0374	1.0062	=	1.73923
86-87	1.73923	1.0230	1.0150	=	1.80592
87-88	1.80592	1.0347	1.0199	=	1.90577
88-89	1.90577	1.0466	1.0198	=	2.03407
89-90	2.03407	1.0519	1.0185	=	2.17922
90-91	2.17922	1.0421	1.0201	=	2.31661
91-92	2.31661	1.0414	1.0230	=	2.46801
92-93	2.46801	0.9936	1.0247	· =	2.51278
93-94	2.51278	1.0272	1.0215	=	2.63662
94-95	2.63662	1.0071	1.0164	=	2.69889
95-96	2.69889	1.0472	1.0172	- =	2.87489
96-97	2.87489	1.0467	1.0105	=	3.04074
97-98	3.04074	1.0467	1.0107	=	3.21680
98-99	3.21680	1.0415	1.0169	=	3.40692
99-00	3.40692	1.0453	1.0177	=	3.62429
00-01	3.62429	1.0491	1.0156	=	3.86156
01-02	3.86156	1.0782	1.0202	=	4.24764
02-03	4.24764	0.9873	1.0206	=	4.28009
03-04	4.28009	1.0231	1.0165	=	4.45121
04-05	4.45121	1.0328	1.0142	=	4.66249
05-06	4.66249	1.0526	1.0113	=	4.96319
06-07	4.96319	1.0396	1.0083	=	5.20256
07-08	5.20256	1.0442	1.0084	=	5.47815
08-09	5.47815	1.0429	1.0102	=	5.77144
09-10	5.77144	1.0062	1.0102	=	5.86646
10-11	5.86646	0.9746	1.0101		5.77520
11-12	5.77520	1.0251	1.0070	=	5.96160
12-13	5.96160	1.0377	1.0089	=	6.24141
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2A of 7

SUMMARY OF FY 2016-2017 APPROPRIATIONS LIMIT AS PER ARTICLE XIII B (000'0)

Calculation:

Year	Begin Factor	PCI	Pop.Chng		End Factor
13-14	6.24141	1.0512	1.0078	=	6.61215
14-15	6.61215	0.9977	1.0093	=	6.65829
15-16	6.65829	1.0382	1.0108	=	6.98729
16-17	6.98729	1.0537	1.0099	=	7.43540

SUMMARY OF FY 2016-2017 APPROPRIATIONS LIMIT AS PER ARTICLE XIII B

From State Department of Finance:

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For 79-80 US CPI Change of 10.17% and City Population Growth of .75%
For 80-81 CA PCI Change of 12.11% and City Population Growth of 1.80%
For 81-82 CA PCI Change of 9.12% and City Population Growth of 2.51%
For 82-83 CA PCI Change of 6.79% and City Population Growth of .49%
For 83-84 CA PCI Change of 2.35% and City Population Growth of 1.18%
For 84-85 US CPI Change of 4.74% and City Population Growth of 1.02%
For 85-86 US CPI Change of 3.74% and City Population Growth of .62%
For 86-87 US CPI Change of 2.30% and City Population Growth of 1.50%
For 87-88 CA PCI Change of 3.47% and County Population Growth of 1.99%
For 88-89 CA PCI Change of 4.66% and County Population Growth of 1.98%
For 89-90 CA PCI Change of 5.19% and County Population Growth of 1.85%
For 90-91 CA PCI Change of 4.21% and County Population Growth of 2.01%
For 91-92 CA PCI Change of 4.14% and County Population Growth of 2.30%
For 92-93 CA PCI Change of (.64%) and County Population Growth of 2.47%
For 93-94 CA PCI Change of 2.72% and County Population Growth of 2.15%
For 94-95 CA PCI Change of .71% and County Population Growth of 1.64%
For 95-96 CA PCI Change of 4.72% and County Population Growth of 1.72%
For 96-97 CA PCI Change of 4.67% and County Population Growth of 1.05%
For 97-98 CA PCI Change of 4.67% and County Population Growth of 1.07%
For 98-99 CA PCI Change of 4.15% and County Population Growth of 1.69%
For 99-00 CA PCI Change of 4.53% and County Population Growth of 1.77%
For 00-01 CA PCI Change of 4.91% and County Population Growth of 1.56%
For 01-02 CA PCI Change of 7.82% and County Population Growth of 2.02%
For 02-03 CA PCI Change of (1.27%) and County Population Growth of 2.06%
For 03-04 CA PCI Change of 2.31% and County Population Growth of 1.65%
For 04-05 CA PCI Change of 3.28% and County Population Growth of 1.42%
For 05-06 CA PCI Change of 5.26% and County Population Growth of 1.13%
For 06-07 CA PCI Change of 3.96% and County Population Growth of 0.83%
For 07-08 CA PCI Change of 4.42% and County Population Growth of 0.84%
For 08-09 CA PCI Change of 4.29% and County Population Growth of 1.02%
For 09-10 CA PCI Change of .62% and County Population Growth of 1.02%
For 10-11 CA PCI Change of (2.54%) and County Population Growth of 1.01%
For 11-12 CA PCI Change of 2.51% and County Population Growth of 0.70%
For 12-13 CA PCI Change of 3.77% and County Population Growth of 0.89%
For 13-14 CA PCI Change of 5.12% and County Population Growth of 0.78%
For 14-15 CA PCI Change of (0.23%) and County Population Growth of 0.93%
For 15-16 CA PCI Change of 3.82% and County Population Growth of 1.08%
For 16-17 CA PCI Change of 5.37% and County Population Growth of 0.99%
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(000's)

ADJUSTMENTS TO REVENUES OR APPROPRIATIONS	BASE YEAR FY 78-79	YEAR THIRTY-EIGHT FY 16-17
Debt Appropriations		
Municipal Service Center Retirement (unfunded liability)	\$ 36.6 \$ 682.7	0 \$ 196,362.8
Total Debt Appropriations	\$ 719.3	\$ 196,362.8
User Fees and Charges		
Self-Supporting Expenditures Meet or Exceed Revenues from User Fees and Charges		
LIMITATION CALCULATION	BASE YEAR FY 78-79	YEAR THIRTY-EIGHT FY 16-17
Net Appropriations	\$ 42,413.5	\$ 176,340.1
Less Approp. of Other Grant Fund Balances	0	(323.0)
Less Approp. of Water Fund Balances	0	(9,382.0)
Less Non-Proceed of Taxes Revenue	\$ (23,315.2)	(70,256.0)
Less Debt not Subject to Appropriations Limit (City's required and actual contribution to retirement)	¢ (710.2)	(14.520.2)
,	\$ (719.3)	(14,529.3)
Appropriations Subject to Limit	\$ 18,379.0	\$ 81,849.8

ANALYSIS OF BUDGET REVENUES FOR GANN LIMIT

	Budgeted Revenues	Non-Proceeds of Taxes	Proceeds of Taxes
Taxes			
Property (Less Subventions)	14,236,000	0	14,236,000
Paramedic (Less Subventions)	8,886,000	8,886,000	0
Property Transfer	480,000	0	480,000
Transient Occupancy	23,502,000	0	23,502,000
Business Operations	2,400,000	0	2,400,000
Sales	22,000,000	0	22,000,000
Total Taxes	71,504,000	8,886,000	62,618,000
Licenses and Permits			
Development Fees	2,196,000	2,196,000	0
Police Towing Fees	79,327	79,327	0
Business License Fees	214,472	214,472	0
Franchise Payments	2,400,000	2,400,000	0
Park Fees	100,000	100,000	0
Drainage Fees	75,000	75,000	0
Other Licenses and Permits	379	379	0
Hazardous Materials Fees	0	0	0
Art in Public Places	40,000	40,000	0
Alarm Fees	89,155	89,155	0
Fire Fees	104,735	104,735	0
City Guarantee Risk	0	0	0
Traffic Mitigation Fees	50,000	50,000	0
Development Impact Fees	200,000	200,000	0
Total Licenses and Permits	5,549,068	5,549,068	0
Fines, Forfeits, Penalties			
Traffic Fines	1,500,000	1,500,000	0
City Court Fines	3,470	3,470	0
Traffic Offender/Impound	80,000	80,000	0
Parking Citations	1,010,000	1,010,000	0
Forfeits and Seizures	40,000	40,000	0
Other Fines and Penalties	200,000	200,000	0
Total Fines, Forfeits, Penalties	2,833,470	2,833,470	0
Uses of Property			
Interest on Investment	203,000	96,263	106,737
Rentals	251,011	251,011	0
Other Uses of Property	50,295	50,295	0
Golf Course	450,000	450,000	0
Main Library	0	0	0
Total Uses of Property	954,306	847,569	106,737
	5 of 7		

City of Garden Grove Gann Limit (Budget) FY 2016-2017 ANALYSIS OF BUDGET REVENUES FOR GANN LIMIT

	Budgeted Revenues	Non-Proceeds of Taxes	Proceeds of Taxes
Charges for Services:		Application of the second of t	**************************************
Water Utility	26,800,000	26,800,000	0
Other Charges for Service	47,209	47,209	0
Deferred Municipal Support	3,728,129	3,728,129	Ö
Water Street Damages	2,050,000	2,050,000	ő
Grant Overhead	49,930	49,930	. 0
Self-Supporting Rec. Fees	776,000	776,000	Ö
Public Safety Service Charges	156,963	156,963	0
MHP Fees	0	0	Ö
Total Charges for Services	33,608,231	33,608,231	0
Subventions from Others:			
Motor Vehicle Tax in Lieu	15,100,000	0	15,100,000
H.O. Subvention	81,000	0	81,000
H.O. Subvention - Paramedic	94,000	94,000	0
Measure M	2,500,000	2,500,000	0
Gas Tax	3,000,000	3,000,000	0
Other State Subventions	800,000	800,000	0
Total Subventions From Others	21,575,000	6,394,000	15,181,000
Grants From Others:			
County / State Grants	2,719,555	2,719,555	0
Federal Grants	5,100,133	5,100,133	0
Total Grants From Others	7,819,688	7,819,688	0
Other Revenue			
Sale of Land, Material, Equipment	2,513,833	2,513,833	0
Other Revenue	369,361	369,361	0
Post Reimbursements	0	0	0
State Mandate Reimbursements	241,517	241,517	0
Agency Reimbursements	0	0	0
Abandoned Vehicles	0	. 0	0
General Reimbursements	1,193,275	1,193,275	0
Total Other Revenue	4,317,986	4,317,986	0

City of Garden Grove Gann Limit (Budget) FY 2016-2017 ANALYSIS OF BUDGET REVENUES FOR GANN LIMIT

	Budgeted Revenues	Non-Proceeds of Taxes	Proceeds of Taxes
Excluded:			
Cable	90,000		
Mobile Home Parks	0		
Special Assessments	5,439,024		
Agency for Community Development	20,208,553		
Housing	32,178,895		
Inter-DepartmentWorker's Compensation	5,095,862		
Inter-DepartmentCommunications-Phone Reimb.	655,609		
Inter-DepartmentInsurance-Risk Mgmt.	1,653,668		
Inter-DepartmentInformation Systems	2,432,024		
Inter-DepartmentVehicle Fund	8,275,669		
Inter-DepartmentEmployee Benefits	900,000		
Inter-DepartmentWarehouse	284,762		
Sewer	9,500,000		
Refuse	2,299,000	· · · · · · · · · · · · · · · · · · ·	
Other Income (Loans)	0		
C.O.P. 2002	0		
Total Exclusions	89,013,066		
Allocation Base:			
Taxes	71,504,000	8,886,000	62,618,000
Licenses and Permits	5,549,068	5,549,068	0
Fines, Forfeits & Penalties	2,833,470	2,833,470	0
Uses of Property (Less Interest)	751,306	751,306	0
Charges for Services	33,608,231	33,608,231	0
Subventions from Others	21,575,000	6,394,000	15,181,000
Grants from Others	7,819,688	7,819,688	0
Other Revenue	4,317,986	4,317,986	0
Total Revenues	147,958,749	70,159,749	77,799,000
Percent to Total	100%	47.42%	52.58%
Interest Allocation	203,000	96,263	106,737
GRAND TOTAL	148,161,749	70,256,012	77,905,737