

GARDEN GROVE SANITARY DISTRICT ANNEX

The Garden Grove Sanitary District (GGSD) is a participant Member Agency (MA) in Orange County Water and Wastewater Multi-Jurisdictional Hazard Mitigation Plan (HMP). The GGSD is an independent special district but is run and operated by the City of Garden Grove. As a participant MA, GGSD representatives were part of the HMP Planning Process and served on the Planning Team responsible for the Plan Update; refer to Section 2 of the Plan. It is important to note that these representatives are the same representatives as the City of Garden Grove due to how they are operated. The primary Plan, including the hazard mitigation plan procedural requirements and planning process apply to GGSD.

This Annex supplements information contained in the primary Plan and describes how GGSD’s risks vary from the planning area. The Risk Assessment (Section 3) summarizes the hazards and risks that pose a threat to Orange County. The primary Plan treats the entire County as the planning area and identifies which MAs are subject to a profiled hazard. The purpose of this Annex is to provide additional information specific to Garden Grove with a focus on the risk assessment and mitigation strategy.

The Garden Grove Sanitary District participated in this multi-jurisdictional plan as a component of long-standing best practices between Orange County water and wastewater agencies. Orange County agencies have worked together for decades to improve regional and local reliability and resiliency through joint or collaborative capital improvement projects, planning processes and emergency management practices. The District’s Wastewater Service boundaries are slightly different than the City’s political boundaries. The City serves most of Garden Grove and a small area that is county unincorporated. City wastewater services are managed within an enterprise fund governed by the Garden Grove Sanitary District Board (GGSD).

The City of Garden Grove Local Hazard Mitigation Plan and MWDOC’s multi-jurisdictional plan will be maintained separately, as each plan uses a separate planning committee for reviews and updates. The City and the Sanitary District staff are on both Hazard Mitigation Planning Committees and is ensuring that concepts from this plan will be integrated throughout the City’s plan where appropriate. Both plans will be adopted by City Council and GGSD. The Garden Grove Local Hazard Mitigation Plan will be reviewed annually by the City and the Hazard Mitigation Planning Committee. The multi-jurisdictional plan will be reviewed annually by MWDOC and participating agencies, including the GGSD Staff. A formal 5-year update for both plans will be submitted to Cal OES/FEMA and adopted by the City Council and the GGSD Board. A copy of the LHMP can be downloaded under “Mitigation” at:

<https://www.mwdoc.com/your-water/emergency-management/emergency-management-resources/>

HAZARD MITIGATION PLAN POINT OF CONTACT AND DEVELOPMENT TEAM

The following representatives attended the Planning Team meetings on behalf of the City of Garden Grove and the Garden Grove Sanitary Direct, and coordinated the hazard mitigation planning efforts with Garden Grove staff:

Primary Point of Contact

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In addition to participating on the Planning Team, an internal team was also formed to support Planning Team representatives and provide information for the Plan update. The following staff served as Garden Grove’s internal hazard mitigation planning development team.

Representative	Title	How Participated
Sam Kim	Water Services Manager	Review process/Update
Robert Bermudez	Water Production Supervisor	Review process/Update
Brent Hayes	Sanitation Supervisor	Review process/Update

JURISDICTION PROFILE (Service Population: 177,300)

In 1993, the City of Garden Grove began the process to consolidate sanitation services in the community from two special districts--the Garden Grove Sanitary District and the Midway City Sanitary District--into one provider, the City of Garden Grove. In May of 1997, the City officially consolidated its sewer maintenance, refuse collection, and recycling efforts under one organization--the Garden Grove Sanitary District, whose borders were reorganized to be more contiguous with the City limits.

The Garden Grove City Council acts as the Board of Directors of the Garden Grove Sanitary District, a subsidiary district of the City of Garden Grove. Today, the Garden Grove Sanitary District provides sewer maintenance and has 3 lift stations throughout the City. Garden Grove’s wastewater collection system consists of 1,632,598 feet (309.2 miles) of gravity sewers ranging in size from 4-inch to 24-inch in diameter.

The sewer rates are being used to implement a \$54 million Capital Improvement Program funded by a combination of increased revenue and bond financing. The first tranche of the bond money used for projects completed in the years 2006 and 2010 has been exhausted. The second tranche will be implemented in future fiscal years, if needed. In the meantime, the design and construction of capital improvement projects will be financed with the sewer revenue.

HAZARDS

Detailed hazard profiles for the planning area are provided in Section 3. Garden Grove is located inland and therefore is not subject to coastal hazards such as coastal storms/erosion and tsunamis. However, the District is subject to most of the other hazards identified for the planning area. Many of these hazards are dispersed and may affect the entire region, including climate change, drought, ground shaking from earthquakes, geologic hazards, and high wind. The District service boundaries contains large areas of land in the 100-year flood zones primarily in the southeastern portion of the City and nearly the rest of the City is within the 500-year FEMA flood zone. The City contains no high or very high fire hazard severity zones. Human-caused hazards and power outages are also hazards that could impact the District. There are no hazards that are unique to Garden Grove.

Based on the risk assessment, the GGSD development team identified the following hazards that affect Garden Grove and summarized their geographic extent, probability of future occurrence, magnitude/severity and significance; refer to Table T-1.

**Table T-1
Garden Grove Sanitary District Hazard Identification**

Hazard	Geographic Extent	Probability of Future Occurrences	Magnitude/Severity	Significance
Climate Change	Significant	Likely	Limited	Low
Contamination/ Salt Water Intrusion	Significant	Unlikely	Limited	Low
Dam/Reservoir Failure	Significant	Unlikely	Critical	Medium
Drought	Significant	Likely	Limited	Low
Earthquake Fault Rupture & Seismic Hazards	Extensive	Likely	Catastrophic	High
Flood	Extensive	Occasional	Limited	Medium
Geologic Hazards	Significant	Likely	Limited	Low
High Winds/Santa Ana Winds	Significant	Likely	Negligible	Low
Human-Caused Hazards	Significant	Occasional	Critical	Medium
Power Outage	Significant	Highly Likely	Negligible	Medium
<p>Geographic Extent Limited: Less than 10% of planning area Significant: 10-50% of planning area Extensive: 50-100% of planning area</p> <p>Probability of Future Occurrences Highly Likely: Near 100% chance of occurrence in next year or happens every year. Likely: Between 10 and 100% chance of occurrence in next year or has a recurrence interval of 10 years or less. Occasional: Between 1 and 10% chance of occurrence in the next year or has a recurrence interval of 11 to 100 years. Unlikely: Less than 1% chance of occurrence in next 100 years or has a recurrence interval of greater than every 100 years.</p> <p>Magnitude/Severity Catastrophic—More than 50 percent of property severely damaged; shutdown of facilities for more than 30 days; and/or multiple deaths. Critical—25-50 percent of property severely damaged; shutdown of facilities for at least two weeks; and/or injuries and/or illnesses result in permanent disability. Limited—10-25 percent of property severely damaged; shutdown of facilities for more than a week; and/or injuries/illnesses treatable do not result in permanent disability. Negligible—Less than 10 percent of property severely damaged, shutdown of facilities and services for less than 24 hours; and/or injuries/illnesses treatable with first aid.</p> <p>Significance Low: Minimal potential impact Medium: Moderate potential impact High: Widespread potential impact</p>				

The identification of hazards provided in Table T-1 is highly dependent on the location of facilities within each agencies jurisdiction and takes into consideration the history of the hazard and associated damage (if any), information provided by agencies specializing in a specific hazard (e.g., FEMA, California Geological Survey), and relies upon each agencies’ expertise and knowledge.

Hazard Maps

The following maps show the location of hazard zones within the jurisdiction relative to wastewater systems.

Figure 1
Flood Hazard and Garden Grove Sanitary District Wastewater Infrastructure

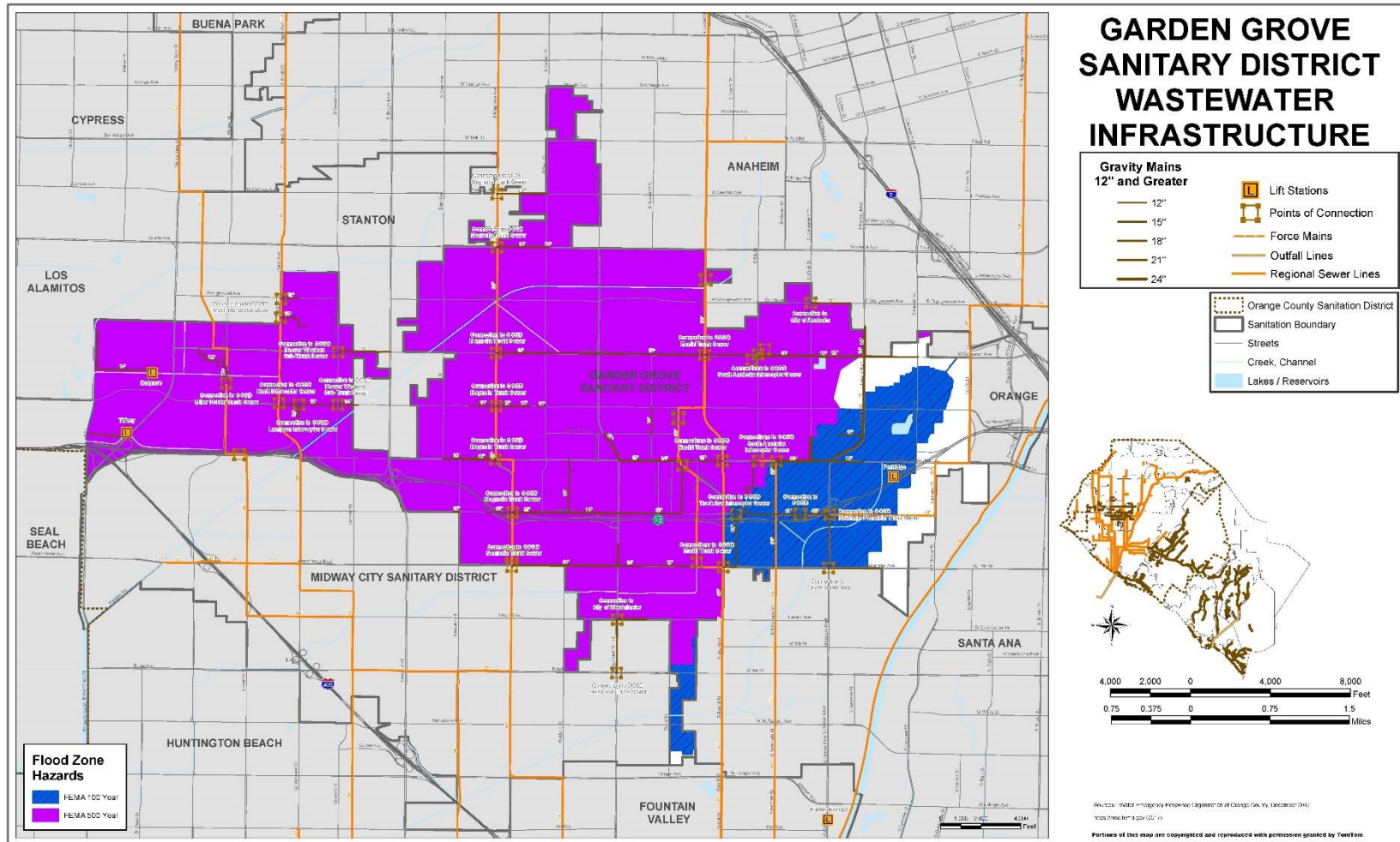
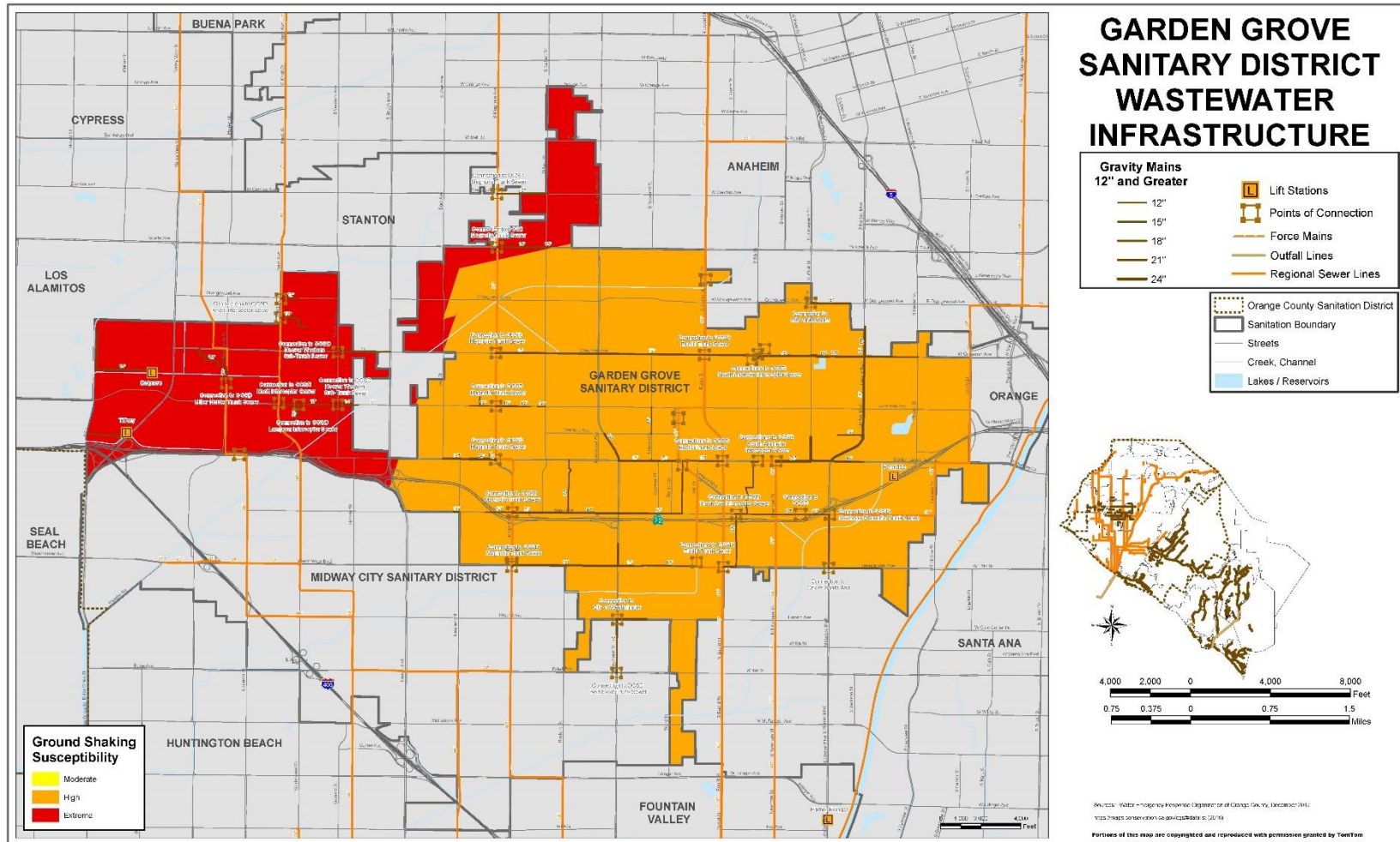


Figure 2
Ground Shaking and Garden Grove Sanitary District Wastewater Infrastructure



VULNERABILITY AND RISK ASSESSMENT

Assets Susceptible to Hazard Events

Table T-2, GGSD Infrastructure and Exposure to Hazards, identifies Garden Grove’s wastewater infrastructure assets that are located within the mapped hazard zones, identified above.

**Table T-2
Garden Grove Sanitary District Infrastructure and Exposure to Hazards**

Hazard		Infrastructure Type	
		Lift Station (#)	Wastewater Pipeline (miles)
Fire Hazard Zone	Moderate	0	0
	High	0	0
	Very High	0	0
FEMA Flood Zone	100-Year	1	4.2
	500-Year	2	19.5
Alquist-Priolo Rupture Zone		0	0
Ground Shaking	Moderate	0	0
	High	2	20.1
	Extreme	2	4.9
Liquefaction	Moderate	3	8.7
	High	1	9.1
	Very High	0	0
	Unknown	0	5.6
Landslide Zone		0	0
Tsunami Zone		0	0

A majority of the City and its associated infrastructure are located within a 500-year flood zone with a smaller portion located within a 100-year flood zone. The entire City and a majority of its wastewater infrastructure is located within an area identified as having a high or extreme risk of ground shaking during an earthquake. A sizable portion of the City is also located in areas identified as having moderate or high risk for liquefaction during an earthquake.

CAPABILITIES ASSESSMENT

The capabilities assessment is designed to identify existing local agencies, personnel, planning tools, public policy and programs, technology, and funds that have the capability to support hazard mitigation activities and strategies outlined in this Plan. The Garden Grove internal development team revised the capabilities identified in the 2012 plan and collaborated to identify current local capabilities and mechanisms available to the MA for reducing damage from future hazard events. Tables T-3a through T-3d assess the authorities, policies, programs, and resources that the jurisdiction has in place that are available to help with the long-

term reduction of risk through mitigation. These capabilities include planning and regulatory tools, administrative and technical resources, financial resources, and education and outreach programs. The agency has the ability to create or expand existing policies and programs to implement mitigation programs.

**Table T-3a
Planning and Regulatory Capabilities Summary**

Ordinance, Plan, Policy, Program	Responsible Agency or Department	Description/Comments
Building Code	Planning/Code Enforcement, City of Garden Grove; Garden Grove Fire Department, Air Quality Management Department	Regulates construction standards and ensures enforcement of the City's adopted standards. The City enforces the California Building Code with modifications.
Zoning Ordinance	Planning Department; City of Garden Grove	Controls land use to protect public health, welfare and safety. Through the zoning code, the City controls and limits the type and density of development.
Subdivision Ordinance or Regulations	Planning Department; City of Garden Grove	Regulates the development of housing, commercial, industrial, and other uses, including associated public infrastructure, as land is subdivided into buildable lots for sale or future development.
Special Purpose Ordinance	County of Orange, Regional Water Quality Control Board	Adhere to State and county ordinances.
Growth Management Ordinances	Planning Department, City of Garden Grove; County of Orange, LAFCO	Adhere to City and county ordinances.
Site Plan Review Requirements	Planning, Garden Grove Fire Department, Public Works Department, County of Orange	Adhere to City and county ordinances.
General Plan	Planning Department; City of Garden Grove	Adhere to City and county plan.
Capital Improvements Plan	City CIP for water and wastewater	Guides the scheduling of spending on Capital Improvement Projects (CIP), and serves as a mechanism to guide future development (water and wastewater facilities).
Economic Development Plan	Planning Department; City of Garden Grove	Included in the City's General Plan.
Emergency Response Plan	Garden Grove EOC	Maintains an Emergency Operations Plan.
Post-Disaster Recovery Plan	City/County	Rely on the County for assistance.
Post-Disaster Recovery Ordinance	Local cities, County of Orange, State of California, FEMA	Rely on the County for assistance.
Water Discharge Requirements	State Water Resources Control Board	Adhere to State regulations.
How can these capabilities be expanded and improved to reduce risk?		
<p>Conduct a Risk and Resilience Assessment (RRA) and corresponding Emergency Response Plan (ERP) per the America's Water Infrastructure Act of 2018 (AWIA). Consider this plan as a resource to meet the AWIA requirements.</p> <p>Conduct disaster response fuel analysis and contingency planning with WEROC as a component of the CA Southern California Catastrophic Plan.</p> <p>Evaluate ability to contract with local fuel distributors and gas stations for emergency backup supply.</p> <p>Incorporate hazard information into the next General Plan Update.</p> <p>Implement a process to ensure mitigation actions identified in the hazard mitigation plan are reviewed as part of the update to the Capital Improvements Program, Water Master Plan, Wastewater Master Plan, and Emergency Operations Plan.</p>		

**Table T-3b
Administrative and Technical Capabilities Summary**

Staff/Personnel or Type of Resource	Responsible Agency or Department	Description/Comments
Planner(s) or Engineer(s) with Knowledge of Land Development and Land Management Practices	Community Development Department, City of Garden Grove.	The City employs expertise in land development practices. Collaborate with Engineering and city to comply with all requirements.
Engineer(s) or Professional(s) Trained in Construction Practices Related to Buildings and/or Infrastructure	District coordinates with outside consultants, in-house and consultants, engineering department.	The City employs licensed Civil Engineers and certified building evaluators (Safety Assessment Program certified by Cal OES).
Planners or Engineer(s) with an Understanding of Natural and/or Human - Caused Hazards	Outside consultants in coordination with the Planning or Engineering Department.	City staff utilizes an outside consultant with input from staff, as necessary.
Floodplain manager	County of Orange.	The county provides this service for the City.
Surveyors	Outside consultant.	City staff utilizes an outside consultant with input from staff.
Staff with Education or Expertise to Assess the Community's Vulnerability to Hazards	County of Orange, WEROC.	Require the expertise of the county and WEROC.
Personnel Skilled in GIS and/or HAZUS	IT Department, City of Garden Grove.	The City employs GIS personnel.
Emergency Manager	Garden Grove Fire Department.	The city fire department employs a full time emergency manger.
Grant Writers	City Admin Analysts, City of Garden Grove.	The City regularly seeks federal and state grants.
Lab Specialist	Contractual lab.	City staff utilizes an outside consultant.
How can these capabilities be expanded and improved to reduce risk?		
<p>Evaluate participation in MWDOC Water Loss Control Program, including meter testing and leak detection through training of internal staff or through MWDOC's Choice program.</p> <p>Have all agency registered engineers and other qualified individuals attend CalOES Safety Assessment Program (SAP) training for building inspections.</p> <p>Coordinate with department managers to annually review the HMP and progress towards implementation.</p> <p>Identify information that should be included in future updates.</p>		

**Table T-3c
Financial Capabilities Summary**

Financial Resources	Agency or Department
Community Development Block Grants (CDBG)	Finance Department; City of Garden Grove
Capital Improvements Project Funding	Finance Department; City of Garden Grove
Authority to Levy Taxes for Specific Purposes	Finance Department; City of Garden Grove
Fees for Water, Sewer, Gas, or Electric Service	Finance Department; City of Garden Grove
Impact Fees for Homebuyers or Developers for New Developments/Homes	Finance Department; City of Garden Grove
Incur Debt Through General Obligation Bonds	Finance Department; City of Garden Grove
Incur Debt Through Private Activity Bonds	Finance Department; City of Garden Grove
Withhold Spending in Hazard-Prone Areas	Finance Department; City of Garden Grove
Grants	Finance Department; City of Garden Grove
How can these capabilities be expanded and improved to reduce risk?	
<p>Learn about how to utilize post disaster mitigation grants (Section 406) and incorporate it into the utility's disaster recovery strategy.</p> <p>Coordinate with other departments, organizations, and agencies to identify potential assets and resources that may not currently be considered.</p>	

**Table T-3d
Education and Outreach Capability Summary**

Resource/Programs	Agency or Department	Description/Comments
Community Emergency Preparedness	City of Garden Grove Fire Department	Residents are encouraged to visit ReadyOC.com for information on how to prepare for emergencies.
Community Emergency Response Team	City of Garden Grove Fire Department	The Fire Department, in collaboration with the Orange Fire Department, offers the Community Emergency Response Team (CERT) training. CERT is about readiness, people helping people, rescuer safety and doing the greatest good for the greatest number of people.
Emergency Alert System	City of Orange Police Department	Residents are encouraged to sign up for emergency alerts with the City.
AlertOC	County of Orange	Residents are encouraged to sign up for emergency alerts with the City.
City Website	City of Garden Grove	The City promotes various emergency preparedness programs through its website.
How can these capabilities be expanded and improved to reduce risk?		
Participate in WEROC lead efforts to develop standardized messaging for water outages, dam events and general disaster response. Ensure that messaging will work for the general community, as well as the Access, Disability, and Functional Needs community specific to our utility. Work with other organizations, such as the Red Cross, to identify educational resources available to the public and opportunities to provide the information to the community. Identify a variety of opportunities to provide hazard information to the community and ways they can minimize impacts associated with a disaster event.		

MITIGATION STRATEGY

Mitigation Goals

Garden Grove adopts the hazard mitigation goals developed by the Planning Team; refer to Section 4.

Mitigation Actions

The internal development team reviewed the mitigation actions identified in the 2012 plan and the updated risk assessment to determine if the mitigation actions were completed, require modification, should be removed because they are no longer relevant, and/or should remain in the Plan Update. New mitigation actions to address the updated risk assessment and capabilities identified above were also considered and added. Table T-4, Garden Grove Mitigation Actions, identifies the mitigation actions, including the priority, hazard addressed, risk, timeframe, and potential funding sources.

**Table T-4
Garden Grove Mitigation Actions**

Priority (High, Medium, or Low)	Action/Task/Project Description	Location/Facility	Risk (High, Medium, or Low)	Cost	Responsible	Timeframe (Immediate, Short Term, or Long Term)	Possible Funding Sources	Status/Progress (New, Existing, Modified)	Status Rationale
Low	Replace sewer main lines as per the Sewer Master Plan.	Throughout Garden Grove Service Area	Medium	\$4,500,000/year	Operations/Engineering	Immediate	Sewer Fund	Modified	Ongoing. Approximately 1 mile of sewer mains are replaced every year. EQ, flood, liquefaction.
Medium	Replace existing force mains, if necessary.	Tiffany, Partridge, and Belgrave Lift Stations	Low	\$200,000	Operations/Engineering	Long Term	Sewer Fund	Complete	All force mains are either new or constructed and are less than 10 years old. EQ, flood, liquefaction.
High	Improve response time to alarm and emergency events.	Tiffany, Partridge, and Belgrave Lift Stations	High	\$1,000/year	Operations	Long Term	Sewer Fund	Complete	Designated emergency standby staff member. Human caused, contamination, power outage.
High	Modify SCADA system, when feasible, to look for additional parameters of operation that may indicate problem areas.	Tiffany, Partridge, and Belgrave Lift Stations	High	Part of all LS Costs	Operations/Engineering	Immediate	Sewer Fund	Modified	Phase 1 complete.
Medium	Continue and expand education for administrative and field personnel on possible human caused hazards and vulnerability assessment.	Public Works Municipal Facilities Yard, 13802 Newhope Street.	Low	\$2,000/year	Emergency Mgmt.	Long Term	Sewer Fund	Existing	Ongoing training. Human Caused Hazard.

Completed or Removed Mitigation Initiatives

The following mitigation actions from the 2012 plan have been completed or are in progress and therefore are removed from the Plan update.

Mitigation: Eliminate old lift station / force main and replace with rerouted gravity sewer main.

Status: Complete.

Mitigation: Demolish and replace Tiffany Lift Station with new wet well sized for storage until emergency pumps can be mobilized. Install Emergency generator.

Status: Complete.

Mitigation: Construct new lift station due to storm drain improvements with the SR 22 improvements.

Status: Complete.

Mitigation: Demolish and replace Belgrave Lift Station with new wet well sized for storage until emergency pumps can be mobilized. Install Emergency generator.

Status: Complete.

Mitigation: Install beam detection and alert notification system and upgrade security video surveillance system.

Status: Complete.

Mitigation: Survey and improve site fencing and other forms of hardening facility deterrence.

Status: Complete.

PLAN INTEGRATION

Garden Grove's General Plan, Capital Improvement Plan, Municipal Code, Wastewater Master Plan and Emergency Operations Plan, and Two-Year Citywide Budget are all used to implement mitigation initiatives identified in this annex. After adoption of the HMP, the GGSD will continue to integrate mitigation priorities into these documents.

Since the previous Plan Update, the City and District incorporated information from the HMP in its CIP, in addition to the following planning mechanisms:

- The risk assessment and mitigation actions were used to inform the City's Water and Wastewater Master Plans.

The City and Sanitary District will work together to continuously monitor the progress of mitigation actions implemented through these other planning mechanisms and, where appropriate, their priority actions will be incorporated into updates of this Plan.

NATIONAL FLOOD INSURANCE PROGRAM

The National Flood Insurance Program (NFIP) was created by the U.S. Congress in 1968. Although a community's participation in the NFIP is voluntary, to receive assistance and funding from FEMA following a flood, the community must participate in the program. The City of Garden Grove has participated in the NFIP since December 1, 1981 (City ID No. 060220) and intends to continue to participate in the NFIP. The City has established a Flood Hazard Overlay Zone (FH) for flood hazard areas in the City and adopted Floodplain Management Regulations. Development within the FH zone is regulated in accordance with the Floodplain Management Regulations of the City's Municipal Code. The City has prepared information as a courtesy to educate property owners about the flood zone and flood insurance.