#### CITY OF GARDEN GROVE

#### MEMORANDUM OF UNDERSTANDING

# PURSUANT TO THE CALIFORNIA MEYERS-MILIAS-BROWN ACT

#### BY AND BETWEEN

#### THE GARDEN GROVE POLICE MANAGEMENT ASSOCIATION

AND

THE CITY OF GARDEN GROVE

2015 - 2018

THIS MEMORANDUM OF UNDERSTANDING has been prepared pursuant to Resolution No. 4066-71, as amended, of the City of Garden Grove, which Resolution is generally identified as the "EMPLOYEE RELATIONS RESOLUTION" and the Government Code Sections 3500 through 3510, as amended, which is generally referred to as the Meyers-Milias-Brown Act.

This Agreement has been developed as a result of the requests of the Garden Grove Police Management Association. The items in this Agreement are subject to the approval of the City Manager and the City Council of the City of Garden Grove and will be placed into effect upon the taking of administrative action by the City Manager's Office and the adoption of the necessary ordinances and resolutions by the City Council, if acceptable to them, in accordance with the terms and conditions hereinafter set forth.

For simplicity of language and usage, whenever the male pronoun is used, it shall be assumed to apply to both genders.

The term of this Memorandum of Understanding shall be from July 1, 2015 through June 30, 2018.

# POLICE MANAGEMENT ASSOCIATION/CITY MEMORANDUM OF UNDERSTANDING

# 2015 - 2018

# **TABLE OF CONTENTS**

SECTION		
1.	Management Recognition and Management Rights	3
2.	Salary Range Merit Step Eligibility	4
3.	Wages	5
4.	Fringe Benefits	5
5.	Administrative Leave	9
6.	Exempt Police Management Classes	9
7.	Effective Date and Term	10
INDEX		11

#### SECTION 1: MANAGEMENT RECOGNITION AND MANAGEMENT RIGHTS

- A. This Memorandum of Understanding (MOU) establishes wages, benefits, terms and conditions of employment for the Police Management classifications of Police Lieutenant and Police Captain.
- B. All management rights and functions except those which are clearly and expressly limited in this MOU shall remain vested exclusively in the City. It is expressly recognized merely by way of illustration and not by way of limitation that such rights and functions include, but are not limited to:
  - i. Manage the City.
  - ii. Establish and schedule working hours.
  - iii. Establish, modify, or change work schedules or standards.
  - iv. Institute changes in procedures.
  - v. Direct the work force, including the right to hire, promote, demote, transfer, suspend, discipline or discharge any employee.
  - vi. Determine the location of any new facilities, buildings, departments, divisions, or subdivisions thereof, and the relocation, sale, leasing or closing of facilities, departments, divisions, or subdivisions thereof.
  - vii. Determine services to be rendered and frequency thereof.
  - viii. Determine the layout of buildings and equipment and materials to be used therein.
  - ix. Determine processes, techniques, methods, and means of performing work.
  - x. Determine the size, character and use of inventories.
  - xi. Determine financial policy including accounting procedure; establish and administer the fiscal year budget.
  - xii. Determine the administrative organization of the City including those of departments, divisions, bureaus, units, and other subdivisions.
  - xiii. Determine selection, promotion, or transfer of employees.
  - xiv. Determine the size and characteristics of the work force.
  - xv. Determine the allocation and assignment of work to employees.
  - xvi. Determine policy affecting the selection of new employees.
  - xvii. Determine the establishment of quality and quantity standards and the judgment of quality and quantity standards of work required.
  - xviii. Determine administration of discipline.
  - xix. Determine control and use of City property, materials, and equipment.
  - xx. Schedule work periods and determine the number and duration of work periods.
  - xxi. Establish, modify, eliminate or enforce rules and regulations.
  - xxii. Place work with outside firms.
  - xxiii. Determine the kinds and numbers of personnel necessary to execute the City mission.
  - xxiv. Determine the methods and means by which such operations are to be conducted.
  - xxv. Require employees, where necessary, to take in service training courses during working hours.

- xxvi. Determine duties to be included in any job classifications.
- xxvii. Take any necessary action to carry out the mission of the City in cases of an emergency, urgency, or other unusual situations.
- xxviii. Prescribe a uniform dress to be worn by designated employees.

The exercise of the foregoing powers, rights, authority, duties, and responsibilities by the City, adoption of policies, rules, regulations, and practices in furtherance thereof, and the use of judgment and discretion in connection therewith, shall be limited only by the specific and express terms of this MOU, and then only to the extent such specific and express terms are in conformance with law. As pursuant to the law, all subjects, in relation to wages, hours, and working conditions will continue to be the subject of meet and confer or meet and consult, whichever is applicable.

C. All provisions for wages, hours, fringe benefits, terms and conditions of employment not specifically enumerated herein shall continue to be provided in the same amount, time, place, and manner as was done during the period of the prior Police Management Resolution.

#### SECTION 2: SALARY RANGE MERIT STEP ELIGIBILITY

Step increases for individual employees are granted in recognition of merit. The normal time intervals between the steps are as follows:

#### Employment at Step A

Step A to Step B	Six months
Step B to Step C	One year
Step C to Step D	One year
Step D to Step E	One year
Step E to Step F	One year
Step F to Step G	One year
Step G to Step H	One year

#### SECTION 3: WAGES

During the term of this MOU there will be no across the board adjustment to base salary.

Effective on the first day of pay period following July 1, 2017, a new step (Step "H") will be added to the salary schedule. Step "H" will be four percent (4%) higher than Step "G". All members of the bargaining unit, who were on Step "G" for twelve months or more on July 1, 2017, will be eligible to move to Step "H" (assuming they are eligible for a salary merit increase in accordance with the Salary Step Increase provision in Section 2) on the first day of the pay period following July 1, 2017. Any member of the unit who was at Step "G" for less than 12 months on July 1, 2017, will be eligible to move to Step "H" in accordance with the Salary Step Increase provision in Section 2.

#### **SECTION 4: FRINGE BENEFITS**

#### A. Cafeteria Plan

- i. The City shall make a monthly contribution to each eligible member of the unit to be used toward the cafeteria plan. These funds shall only be used for eligible plans included within the cafeteria plan. The plan includes health, dental, flexible health care and child care reimbursement, deferred compensation and cash.
- ii. All employees must enroll in one of the PERS health program plans, unless they submit to the City both (1) proof of health coverage and (2) sign a health insurance waiver. Employees who fail to complete both requirements shall not be allowed to utilize their cafeteria plan contributions for any other eligible plans.
- iii. An employee who selects the option of not enrolling ("Waiver of Coverage") in one of the PERS plans and who meets the conditions outlined in section 4.A.(ii) shall receive a "Waiver of Coverage Amount" credit either payable in cash or contributed to the employee's account with the City's deferred compensation plan. This credit shall be provided to such employee once a year in the month of December.
- iv. FRINGE BENEFIT CONTRIBUTIONS EFFECTIVE JANUARY 1, 2016:

Employee only \$565 per month Employee plus 1 \$1002 per month Employee plus 2 or more \$1290 per month Waiver of Coverage \$205 per month

v. FRINGE BENEFIT CONTRIBUTIONS EFFECTIVE JANUARY 1, 2017:

Employee only \$655 per month Employee plus 1 \$1120 per month Employee plus 2 or more \$1400 per month Waiver of Coverage \$205 per month

#### vi. FRINGE BENEFIT CONTRIBUTIONS EFFECTIVE JANUARY 1, 2018:

Employee only \$655 per month Employee plus 1 \$1120 per month Employee plus 2 or more \$1400 per month Waiver of Coverage \$205 per month

#### B. Tuition Reimbursement

Police Lieutenants, Police Captains and Deputy Chiefs are eligible to participate in the Tuition Reimbursement Program offered to other management employees.

#### C. Retirement

- The City currently contracts with PERS to provide the following benefit to the Police Safety retirement plan.
  - a) Section 21362.2 (3% at 50 Full formula for local Police Safety members).
  - b) Section 20024.2 (Highest Year).
  - c) Section 20862.8 (Credit for Unused Sick Leave).
  - d) Sworn Public Safety management employees pay the entire "Employee Contribution."
- ii. At the time of an Association member's retirement, the City shall pay to him an amount equal to 100% of his total accumulated but unused sick leave hours, provided that the 100% pay out under this provision may be applied to no more than 750 hours accumulated but unused sick leave. The remaining accumulated but unused sick leave hours will be used toward the extension of his service period under the PERS retirement system, subject to Government Code Section 20862.8.
- iii. Association members who commenced full-time, regular service (i.e., not Reserve) as a Police Officer prior to January 1, 1985, shall not be subject to the 1,000-hour cap referred to above.
- iv. Association members who hold a permanent appointment as a Police Lieutenant or Police Captain on July 1, 2009 and who commenced full-time, regular service (i.e., not Reserve) as a Police Officer after January

- 1, 1985 shall receive an amount equal to 75% of his total accumulated but unused sick leave hours, provided that the 75% pay out under this provision may be applied to no more than 1,000 hours accumulated but unused sick leave, and said member shall receive an additional amount equal to 50% of his total accumulated but unused sick leave hours for any hours of accumulated but unused sick leave in excess of 1,000 hours.
- v. At the request of the Association member, 100% of accumulated but unused sick leave hours may be used toward the extension of his service period under PERS Section 20862.8 and no payout will occur.
- vi. Pursuant to the Public Employees' Pension Reform Act ("PEPRA," AB 340, Laws of 2012), persons who were not members of the Public Employees' Retirement System (PERS) or another California public retirement system which has effected reciprocity with PERS as of December 31st, 2012, or who were part of such a plan but have had a break in service of more than six months are considered new members under PEPRA and will be subject to the provisions contained therein notwithstanding any other provision of this Agreement.
- vii. Pursuant to Government Code § 20516.5, unit members defined by PEPRA as "classic members" (meaning those persons who were members of PERS or a reciprocal California public retirement system as of December 31, 2012 or were part of such a plan within the prior six months of being employed by the City) shall commence paying a PERS member contribution of twelve percent (12%) on June 30, 2015.

#### D. Retiree Medical Contribution

Effective July 1, 2000, the City shall contribute to the Police Association Retiree Medical Trust Fund (or a similar retiree medical premium plan) an amount equal to the average annual cost, but not to exceed 1.6% of salary for the positions of Police Lieutenant or Police Captain. The salary total for the positions of Police Lieutenant and Police Captain will be, for the purposes of this calculation only, increased by 2%. In doing so, the Police Management Association warrants that there are no legal barriers to the validity of the trust fund or to payment by the City to such a trust fund, and that by making any such payment, the City would assume no obligation or liability to the trust fund (or alternative plan) or its beneficiaries, or to the Police Management Association.

#### E. Additional Fringe Benefits

Increases of additional fringe benefits made for the Police Association members shall also be provided to the Police Management Association.

#### F. Sick Leave

Association members shall accrue sick leave at the rate of ten (10) hours per month.

#### G. Uniforms

The City shall provide up to four work uniforms per year on an as-needed basis. The cost of uniforms shall not constitute compensation for purposes of the regular rate calculation under the Fair Labor Standard Act. This policy shall remain in effect unless a change is dictated by applicable law.

The City shall report to CalPERS the monetary value of uniforms and uniform maintenance for those employees required to wear uniforms. The monetary value by classification is listed in Exhibit A, entitled "UNIFORM ALLOWANCE."

Uniform allowance is defined as compensation paid or the monetary value for the purchase, rental and/or maintenance of required clothing, including clothing made from specially designed protective fabrics, which is a ready substitute for personal attire the employee would otherwise have to acquire and maintain.

#### H. Holidays

#### i. General Provision

Effective January 1, 2016, each Association employee will receive a total of 126 hours of pay in-lieu of holiday as designated below in subsection H (iv). The holidays are ten (10) holidays at ten (10) hours of pay and two (2) holidays at eight (8) hours of pay. This additional compensation will be paid as the holiday occurs and shall be reported to PERS as Special Compensation pursuant to Title 2, Division 1, Chapter 2 of the California Code of Regulations, specifically § 571 (a)(5) – Statutory Items, Holiday Pay.

#### ii. Part-Year Employment

An Association employee who commences employment at a time other than the beginning of a calendar year shall only be entitled to receive those holidays described in subsection H (iv) that occur during the period actually worked.

#### iii. Effect of Unpaid Leave of Absence

An employee who is on an unpaid leave of absence during any holiday designated in subsection H (iv) is not entitled to receive any holiday benefits for that holiday.

#### iv. Designated Holidays

January 1st (New Year's Day)
Third Monday of January (Martin Luther King Jr. Day)\*
Third Monday of February (President's Day)
Last Monday of May (Memorial Day)
July 4th (Independence Day)
First Monday in September (Labor Day)
Second Monday of October (Columbus Day)\*
November 11th (Veteran's Day)
Fourth Thursday in November (Thanksgiving Day)
The Day after Thanksgiving
December 24th (Christmas Eve)
December 25th (Christmas Day)
December 31st (New Year's Eve)

#### v. Holiday - End of Year Cash Out

Any portion of the annual holiday hours not used at the end of the calendar year will be relinquished in return for a cash payment equal to the value of those benefits based upon the employee's hourly rate of pay in effect on December 31 of the calendar year in question.

#### SECTION 5: ADMINISTRATIVE LEAVE

The Police Management positions listed in this MOU shall be exempt from all overtime provisions contained in the Municipal Code or in any Memorandum of Understanding in the group(s) supervised, except as specifically authorized by the City Manager.

Employees in Police Management positions shall receive forty (40) hours of Administrative Leave each January. Upon the Police Chief's recommendation, the City Manager may approve additional Administrative Leave hours, not to exceed forty (40) hours, for employees involved in additional major projects or assignments. The granting of additional leave time shall be at the sole determination of the City Manager.

Administrative Leave cannot be cashed out at any time. No employee may have more than eighty (80) hours of Administrative Leave time on the books at any time without the City Manager's approval. All Administrative Leave granted in a calendar year must be used by the end of the same calendar year, or it is forfeited. The City Manager shall establish procedures for employees who are hired or who terminate during a calendar year.

#### SECTION 6: EXEMPT POLICE MANAGEMENT CLASSES

<sup>\*</sup> Eight (8) hour Holiday

All classes listed in this Police Management MOU shall be designated as exempt and be considered to be exempt from the provisions of the Municipal Code Section 2.44.390 and from the provisions of the Fair Labor Standards Act (FLSA) except as determined by the City Manager.

The appointment and removal of Division heads are governed by the Municipal Code Section 2.08.100.

Those employees who have used all their accrued leave benefits and are absent for less than one (1) day shall not have that time treated as an absence without pay.

Employees in this category shall be subject to disciplinary actions involving unpaid time off in accordance with FLSA regulations.

#### SECTION 7: EFFECTIVE DATE AND TERM

Following ratification of this MOU by the membership of the Association and approval thereof by the City Council of the City of Garden Grove, said agreement shall be effective from July 1, 2015, through and including June 30, 2018. During the term of said agreement, neither party shall propose any improvements in wages, hours, or working conditions concerning the affected employees which are to take effect prior to the expiration date of said agreement, except as explicitly outlined herein.

DATED: February 1, 2017	
FOR THE CITY OF GARDEN GROVE:	FOR THE GARDEN GROVE POLICE MANAGEMENT ASSOCIATION:
JANY H. LEE Human Resources Manager	Lt. CHRIS LAWTON  President

POLICE MANAGEMENT ASSOCIATION/CITY

# MEMORANDUM OF UNDERSTANDING

# 2015 - 2018

### **INDEX**

	Section No.	Page No.
Administrative Leave	5	9
Effective Date and Term	7	10
Exempt Police Management Classes	6	9
Fringe Benefit Contribution		5
Fringe Benefits, Additional	4	
Holidays	4	8
Management Recognition and Rights	1	3
Retiree Medical Contribution	4	7
Retirement	4	5
Salary Range Merit Step Eligibility	2	4
Salary Range Schedule		5
Sick Leave	4	7
Tuition Reimbursement	4	5